SR 37 Transportation and Sea Level Rise Corridor Improvement Plan

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ACRONYMS USED

CA: California
CESA: CA Endangered Species Act
CNDDB: California Natural Diversity Database
CSSC: California Species of Special Concern
DAA: Design Alternatives Assessment
ESA: Endangered Species Act
FE: Federally Endangered
FC: Federal Candidate for listing
I-80: Interstate 80
MHHW: Mean Higher High Water
MTC: Metropolitan Transportation Commission
NAVD: North American Vertical Datum
NVTA: Napa Valley Transportation Authority
PA/ED: Project Approval/Environmental Document
PS&E: Plans Specification and Estimates
SE: State Endangered
SCTA: Sonoma County Transportation Authority
SLR: Sea Level Rise
SR 37: California State Route 37
SR 121: California State Route 121
ST: State Threatened
STA: Solano Transportation Authority
STAA: Surface Transportation Assistance Act
TAM: Transportation Authority of Marin
US 101: United States Highway 101
The SR 37 Corridor Plan (Corridor Plan) is a high-level assessment of key current and anticipated issues on California State Route 37 (SR 37) and lays out some near-, mid-, and long-term improvements that help to address such issues. Specifically, SR 37 (study corridor) currently experiences severe traffic congestion with extended congestion and delays in the morning and evening rush hours. With recent winter storms in 2017, SR 37 has experienced temporary flooding requiring immediate solutions to ensure the roadway is operational to the daily users. Thinking ahead about the anticipated Sea Level Rise (SLR), the frequency of flooding is expected to increase to a point where most of the existing roadway becomes permanently inundated. In such an event, vehicular traffic on the corridor would have no option than to divert to other already congested routes; and critical habitats for protected species, wetlands and baylands could be significantly altered.

This corridor plan is a first step of many to proactively identify opportunities and solutions to the transportation, ecosystem and sea level rise for the SR 37 corridor. In addition to the corridor plan, the Metropolitan Transportation Commission (MTC), Caltrans and its four North Bay partners -- the Solano Transportation Authority (STA), the Sonoma County Transportation Authority (SCTA), the Transportation Authority of Marin (TAM) and the Napa Valley Transportation Authority (NVTA) -- are undertaking a Design Alternative Assessment (DAA) to plan and expedite the delivery of improvements in the study corridor to address the threat of SLR and traffic congestion. With the support and input from a number of scientists, landowners, land managers, and environmental organizations, the DAA has refined its original scope to integrate the transportation and sea level rise adaptation with the ecology. In turn, this more comprehensive approach has helped us broaden our understanding of science-based approaches to identifying and assessing project concepts and our knowledge of evolving climate science. We are now more attune to the opportunities, constraints and impacts that any transportation improvement may have on the surrounding San Pablo Baylands, as well as more open to exploring new ideas. Improvements identified in this corridor plan, therefore, are not intended to preclude other project concepts, alternatives, or solutions. Given our interest to integrate transportation, ecology and sea level rise adaption elements into improvements, we would encourage and support improvements to consider and include nature-based solutions during the project development and implementation.

Findings from several completed studies informed the Corridor Plan, including the Highway 37 Stewardship Study (completed 2012), the State Route 37 Integrated Traffic, Infrastructure, and Sea Level Rise Analysis (UC Davis Study, completed 2014-15) and the Transportation Concept Report (TCR, completed 2015). These studies along with corridor evaluation efforts as part of the DAA helped define the corridor context, identify critical issues, and explore alternative improvement strategies for the SR 37 Corridor Plan.

http://www.dot.ca.gov/dist4/systemplanning/studies_sr37.htm
GOALS AND OBJECTIVES

This corridor plan encompasses three broad goals:

• Integrate transportation, ecosystem and sea level rise adaptation into one design
• Improve mobility across all modes and maintain public access
• Increase corridor resiliency to storm surges and sea level rise

The vision statement and guiding principles for the San Pablo Baylands developed by the SR 37 Baylands Group also further helps guide the region as it plans, designs and implements improvement strategies for the corridor, taking into account the rich ecology and evolving landscape, ongoing and future conservation and restoration efforts, opportunities to pursue ecological enhancements, and importance of making the SR 37 resilient to a number of natural and human stimuli.
SR 37 BAYLANDS GROUP’s DRAFT VISION AND GUIDING PRINCIPLES (AUGUST 16, 2017)

Vision: Integrate infrastructure improvements for SR 37 with existing and future habitat planning, conservation and restoration to ensure healthy ecosystem function and resilience to landscape scale change of the San Pablo Bay.

Guiding Principles:

1. The San Pablo Baylands are one of the largest open spaces remaining on the San Francisco Bay and provide a unique opportunity for improving habitat conservation. Improvements to the SR 37 corridor should be integrated with implementation of the Baylands Ecosystem Habitat Goals to ensure ecosystem function and landscape resiliency into the future.

2. We recognize the extensive ecological planning that has come before and seek to integrate it with SR 37 plans and design.

3. Multiple issues, including increased traffic, sea-level rise and land use changes, make implementation of both SR 37 redesign and habitat goals urgent and time sensitive; planning should lead to implementation.

4. Disadvantaged communities are disproportionately affected by tolls. Therefore, we seek opportunities to minimize financial impacts to disadvantaged drivers and to ensure that the highway design relieves, rather than redirects transportation pressure.

5. While the SR 37 corridor extends from east to west, ecological enhancement and flood protection opportunities occur from north to south across SR 37 as rivers and creeks (i.e., Napa River, Sonoma Creek, Tolay Creek, Petaluma River, and Novato Creek) connect the bay’s mudflats and marshes to their watersheds.

6. The SR 37 design will not negatively impact the significant investment in existing and future conservation and restoration projects and associated public access and recreational facilities in the San Pablo Baylands, and will seek to enhance them wherever possible.

7. The SR 37 and ecological design will plan for and accommodate sea level rise through 2100, thereby increasing resilience and reducing future costs.

8. The SR 37 design will include opportunities for multi-modal transportation including bike paths and passenger rail.

9. We recognize design constraints related to federal, state and local transportation regulations and engineering guidelines, and we seek opportunities for ecological innovation recognizing these constraints.

10. By understanding that ecological and physical processes differ along the transportation corridor, it will be possible to develop ecologically appropriate design criteria for each section.

11. We understand that the language we use should be clear and recommendations feasible and practicable for the SR 37 design.

12. We acknowledge the importance of developing a SR 37 design that protects the mosaic of existing land uses, such as farming and ranching, and the ongoing operation of stormwater pumps and other infrastructure on public and private lands in the San Pablo Baylands.


STUDY CORRIDOR

The study corridor extends from US 101 in Novato to I-80 in Vallejo as shown in Exhibit 1. SR 37 is an important regional connection linking the north, east and west San Francisco Bay Area sub-regions. It connects job markets and housing within Marin, Sonoma, Napa, and Solano Counties. It also provides access to the popular wine growing regions of Napa and Sonoma Counties, the Sonoma Raceway in Sonoma County as well as Six Flags Discovery and Mare Island in Solano County. SR 37 serves commute, freight and recreational traffic on weekdays and weekends. There is currently no transit or regular passenger rail service available and very little bicycle and pedestrian activity exists along the study corridor. There is an existing freight rail line that partially parallels the SR 37 corridor. Consistent with the Caltrans TCR, the Corridor Plan divides the study corridor into three segments reflecting a change in the number of lanes as well as in the designation of the facility. Exhibit 1 illustrates the study corridor and the three study segments:

Segment A: From US 101 to the signalized SR 121 intersection at Sears Point, SR 37 is a four-lane expressway with 3.4 miles in Marin County and 3.9 miles in Sonoma County. Segment A is relatively low-lying (2 to 6 feet NAVD88) for most of its length and relies on by levees along Novato Creek, the Petaluma River, and landward levees of the Sonoma Baylands. These levees range in elevation from approximately 10 to 13 feet. The lowest point of the corridor is just less than 2 feet in Sonoma County near Lakeville Road.

Segment B: East of Sears Point, SR 37 becomes a two-lane conventional highway with a median barrier as it crosses the Napa-Sonoma marshlands from SR 121 to Mare Island with 2.3 miles in Sonoma County and 7 miles in Solano County. The SR 37 road elevation is relatively high (8 to 9 feet. NAVD88) and relies on by levees between Tolay Creek and Sonoma Creek. There is no bayfront levee protecting SR 37 west of Sonoma Creek to Mare Island and the road is constructed to an elevation of approximately 11 feet except near Mare Island where the road elevation is much lower at approximately 7 to 8 feet NAVD88.

Segment C: SR 37 is a four-lane freeway starting at Mare Island and continuing eastward, mostly on elevated roadway and structures, 4.4 miles to its termination at I-80 in Solano County. This segment crosses SR 29 in the City of Vallejo.
CORRIDOR ISSUES

The most critical issues for the study corridor are recurrent traffic congestion, vulnerability to flooding, which will likely grow more frequent with SLR, and potential impacts of SLR on highly sensitive environmental resources adjacent to the corridor.

Traffic Congestion

The primary cause of corridor congestion is vehicular demand exceeding the capacity of the 2-lane conventional highway segment, Segment B, between SR 121 and Mare Island. No concerted efforts have yet been taken to encourage car-pools, establish van-pools, or provide bus, ferry, or rail service connecting the Interstate 80 and US 101 corridors. The capacity of this segment is also unusually low, about 400 vehicles per hour per lane less than other similar facilities (about 1,200 versus 1,600), and is primarily due to the short merge distances approaching the lane drops east of SR 121 and Mare Island, high heavy vehicle usage, railroad crossing settlement east of SR 121 and grades at the Sonoma Creek Bridge. The high traffic demand combined with the low capacity results in severe congestion for both weekday peak period and weekend traffic. Westbound SR 37 traffic typically experiences congestion approaching the lane drop west of the Mare Island interchange for about 6 hours during the weekday AM peak period and throughout much of the day on weekends. Eastbound SR 37 congestion occurs approaching the lane drop east of SR 121 intersection for about 7 hours during the weekday PM peak period as well as much of the day on weekends. On typical weekdays, the maximum westbound delay in the morning peak period is about 27 minutes and the maximum eastbound delay in the afternoon peak period is about 80 minutes. The bottlenecks and queues Exhibit illustrates the bottleneck locations and the extent of associated queues along the study corridor.
Exhibit 2: Bottlenecks and Queues
Sea Level Rise Vulnerability and Flood Risk

Rising sea levels due to climate change will critically impact both the study corridor and surrounding sensitive ecosystems. Currently, SR 37 relies on a complex interconnected system of levees along Novato Creek, the Petaluma River, Tolay Creek, Sonoma Creek, the Napa River, and the San Francisco Bay for flood protection. Exhibit 3 shows the relationship between the surrounding levee system and the roadway elevations along SR 37. Segments A and B are further sub-divided to present differences in the highway and levee elevations within the segments. Segment A and a portion of Segment B relies on existing levees. Raised portions of Segments B and C act as levees. The UC Davis Stewardship Study identified Segment A as the most vulnerable to SLR – primarily due to its low elevation and reliance on levees to provide flood protection for the highway. Segment B was identified as the most at risk to SLR impacts when considering consequence factors such as capital improvement costs, economic impacts on commuters and goods movement, impacts to public recreational activities and impacts to alternate routes. Many of the levees are privately owned and were not constructed specifically for protecting SR 37 from flooding. Instead, protection of SR 37 is an ancillary benefit of the levees. Neither Caltrans, MTC nor any of the four North Bay Transportation Authorities has a role in managing or maintaining many of the levees responsible for protecting SR 37.

Exhibit 3: Levee and Roadway Elevation
**Existing Conditions-Flood Risk:** The existing levees along Segment A and B protect the low-lying highway from daily tidal inundation and storm surge flooding. Flooding is, however, an issue along some portions of SR 37 such as Novato Creek, Tolay Lagoon, and Mare Island. The highway has, in the past, been closed due to flooding, most recently in January and February 2017 when both directions of the roadway were closed for 28 days at the Novato Creek crossing. The Mare Island Interchange eastbound off-ramp also experienced flooding during that period. Subsequently, Caltrans dedicated $8 million in emergency funds to help reduce the occurrence of flooding at Novato Creek, but the Mare Island Interchange was not addressed. The improvements at Novato Creek included raising the roadway elevation by two feet in both directions using lightweight material and replacing three cross-highway culverts. A review of the UC Davis study and subsequent field surveys confirmed six potential low spots in the existing levee system making them weak links in the system. These weak links make portions of Segments A, B, and C more vulnerable to short term flooding and eventual SLR. These locations are shown in the Exhibit 5.
Future Conditions-Flood Risk: The State Route 37 Integrated Traffic, Infrastructure and Sea Level Rise Analysis study evaluated the exposure of SR 37 to permanent inundation and temporary flooding using SLR inundation maps. The study found that, in general, all segments of the highway would be impacted by permanent inundation with 36 inches of SLR and could be exposed to storm surge flooding by a 25-year coastal storm event today and by a 5- to 10-year coastal storm event with 6 to 12 inches of SLR. The inundation map in Exhibit 6 shows that a majority of Segments A and B will be completely inundated during the MHHW plus 36” SLR scenario (corresponding to the likely SLR projection at 2100).
Exhibit 6: Inundation Map-MHHW+36” SLR Scenario

Table 1 shows SLR projections for the San Francisco Bay through 2100. The “Projections” represent a mid-range, likely, SLR amount at each planning horizon. The “Ranges” represent low- and high-range SLR amounts that are considered possible but unlikely to occur at each planning horizon. For example, it is considered likely that the SLR amount at 2100 will be between 26 and 46 inches (36 ± 10 inches); however, it is possible, but unlikely, that SLR could be as low as 17 inches or as high as 66 inches.

Table 1 Sea Level Rise Estimates for San Francisco Bay

<table>
<thead>
<tr>
<th>Year</th>
<th>Projections</th>
<th>Ranges</th>
</tr>
</thead>
<tbody>
<tr>
<td>2030</td>
<td>6 ± 2 in</td>
<td>2 to 12 in</td>
</tr>
<tr>
<td>2050</td>
<td>11 ± 4 in</td>
<td>5 to 24 in</td>
</tr>
<tr>
<td>2100</td>
<td>36 ± 10 in</td>
<td>17 to 66 in</td>
</tr>
</tbody>
</table>


The State of California SLR Guidance Document (2013) recommends considering a range of SLR values and planning for the “worst case scenario” for critical infrastructure with long lifespans, thus, long-term alternatives would need to plan for the 100-year storm plus 66” SLR scenario.

The UC Davis study provided inundation areas and depths for multiple scenarios and recommendations were provided based on the “most likely” year 2100 sea level rise scenario (36 inches SLR). Although the SLR study mapping did not account for rainfall-runoff events and water control structures such as culverts and tide gates, FEMA’s bayside storm surge estimates include 30 years of historical data and the Flood Insurance Rate Maps account for combined riverine and coastal flooding (for existing but not future conditions). The inundation map in Exhibit 7 shows that a majority of Segments A and B will be completely inundated during the 100-year storm surge plus 36” SLR scenario (corresponding to the likely SLR projection at 2100).
According to the projections, Segment A will flood during a 10-year storm surge event and will be permanently inundated around 2050 with roadway flooding depths ranging up to 5-feet. Segment B, from SR 121 to Sonoma Creek (area of Tubbs Island) will flood between the 25-year and 50-year storm surge events and will be permanently inundated around 2050 with roadway flooding depths up to 2-feet. The remainder of Segment B will be permanently inundated around 2100 with the majority of roadway depths around 0.5-feet. The low-lying area in Segment C, near Mare Island, will flood during a 10-year surge event and will be permanently inundated around 2050 with roadway flooding depths ranging up to 2-feet.
Environmental Sensitivity

The study corridor lies within an ecologically sensitive area containing wetlands and baylands, which provide habitat for several special-status species. Exhibit 8 from the San Francisco Estuary Institute shows the historical evolution of the marshlands in the North Bay. Human activities have significantly altered this area such as hydraulic mining in the Sierras, which increased the sediment supply to San Pablo Bay and led to a buildup of marshland, salt production, draining, filling, agriculture, and development. Current levee systems, built for agriculture throughout the project corridor, further complicate this dynamic system.

Exhibit 8: San Francisco Estuary Institute - North Bay marshlands

Wetlands and baylands are present throughout the SR 37 corridor. Segment B west of the Sonoma Creek Bridge has wetlands and waterways present, however, it is largely upland habitat. From the Sonoma Creek Bridge, eastward to Vallejo (segments B and C), the study corridor is largely dominated by wetland and bayland habitats that are along the edge of SR 37. Wetland habitat types in the study corridor include freshwater wetlands such as drainages, springs and seeps and tidal wetlands, such as bayland mudflats, open water, and tidal ditches.

Exhibit 9: Wetlands along SR 37
The Napa Sonoma Marsh represents a large marshland expanse. Restoration opportunities through stakeholder collaboration may be present within the study corridor. Ongoing restoration of historic wetlands, the preservation of existing open space and further efforts are in various planning and implementation stages. Various local, state, and federal agencies as well as private and non-profit groups are involved and investing considerable resources in marshlands and habitat restoration and endangered species recovery efforts. Present day wetland locations are presented in Exhibit 12, along with sea level rise inundation estimates under the 2050 scenario.

SR 37 crosses the San Pablo Bay National Wildlife Refuge. The wetlands, waterways and uplands surrounding the corridor provide habitat for a wide variety of native fauna and flora. Exhibit 13 shows species within the projected SLR inundation area. The inundation area shown in the Exhibit 13 corresponds to MHHW+66” SLR scenario. Some of the state and federally-protected species, include:

- Salt marsh harvest mouse (FE, SE, CDFW FP)
- California Ridgway’s rail (FE, SE, CDFW FP)
- California Black rail (ST, CDFW FP)
- Steelhead (FE)
- Green sturgeon (FE, CSSC)
- Longfin smelt (FC, ST, CSSC)
- Red Legged Frog (FE, SE, CDFW FP)
- San Pablo Song Sparrow
- Chinook Salmon

These species are largely found in areas associated with wetlands and waterways in all segments of the corridor.
Exhibit 12: Environmental Resources

Wetlands
POTENTIAL STRATEGIES

SR 37 serves as a commute and recreational route and experiences traffic congestion both on weekdays and weekends. SR 37 acts as a secondary and reliever route to the interstates and state highways it parallels and is a recovery route for the Richmond-San Rafael Bridge in the event of an emergency closure. The existing congestion on SR 37 is projected to increase in the future thereby reducing its ability to serve commute and recreational traffic and act as a reliever route. The projected SLR in the next 90 years poses a potential threat to the highway. With the increased risk of flooding, there is a chance that portions of SR 37 will be permanently inundated or temporarily flooded in the future. Reduction or elimination of traffic on SR 37 would displace traffic to SR 29, SR 12, and SR 121 to the north and I 580 to the south. The SLR vulnerability and risk assessment study completed by UC Davis identified little available capacity on these routes in the event of a permanent SR 37 closure due to flooding. Hence, potential strategies have been developed to maintain this critical highway in the context of the existing corridor and identify adaptive mitigation strategies that will address the key corridor issues and develop resiliency to SLR.

The potential strategies were developed for key corridor issues of traffic congestion and SLR following a review of previous studies completed by UC Davis and Caltrans and coordinated with current stakeholders through TAC meetings. These strategies are consistent with adaptation strategies in the State of California SLR Guidance Document.

Adaptive Capacity on alternate roadways
Rail Alternative
Ferry Alternative

[No feasible retreat strategies. Rail and ferry options alone would not accommodate travel demand for SR 37]

Maintain Existing Roadway
• Operational Improvements
• Flood Protection

• Levee Improvements
• Building Seawall
• Marshland Restoration
• Nature-based Solutions

Raised Roadway (Segment A and B)
• Berm
• Causeway
• Hybrid

Increase Segment B Capacity
Net Ecosystem Benefit
Integrated Transportation and Ecosystem Design
Advanced Mitigation Planning

February 21, 2018
Strategies to Retreat

The following strategies (alternate roadways, rail transit, ferry alternatives) were evaluated as possible strategies to retreat and it was determined that none of these are feasible standalone strategies as explained below. Rail and ferry options may be important within the next few decades and should be studied further.

1. **Available Capacity of Alternate Roadways:** MTC’s travel model was run to determine the traffic diversion on alternate roadways if Segment A and Segment B are closed in the event of temporary flooding or complete inundation. The model runs determined that on the closure of SR 37 would displace traffic to alternative routes I-80, I-580, US 101, SR 12, SR 116 and SR 121 shown in Exhibit 14. Most these roadways are already experience severe traffic congestion, and the performance of these alternate routes is projected to be deteriorate with the additional traffic displaced from SR 37 closure, and hence this was not considered a viable option.

2. **Rail Alternative:** The rail alternative in the event of SR 37 closure due to inundation or flooding was considered but is not recommended for further analysis as part of SR 37 DAA due to the following reasons:
   a. Rail has a longer and more circuitous route than SR 37 as shown in Exhibit 15, and the travel time would be high when compared to vehicular travel by road on SR 37.
b. The cost of needed rail improvements is significant as shown in the Table 2. The frequency of the rail service would also need to be high to accommodate the SR 37 traffic demand. The Napa/Solano Passenger /Freight Rail Study indicated relatively modest ridership projections in this corridor. However, it should be noted that the Napa/Solano study did not take a complete closure of SR 37 into account for ridership projections. Only peak hour and recreational passenger volumes were considered in the ridership projections. Detailed ridership projections are needed to truly compare road user cost and rail user costs. The additional cost of transit stations and ongoing rail maintenance and operating costs are not included in the assessment.

c. Portions of the rail alignment, particularly in Segment A, have SLR and flooding vulnerabilities similar to the highway. Additionally, there is no real advantage of a rail alternative over roadway improvements in this segment in terms of environmental impacts.

Exhibit 15: Existing Rail Facilities
Table 2 Rail Road Alternative Probable Construction Costs

<table>
<thead>
<tr>
<th>Segment</th>
<th>Capital Costs *</th>
</tr>
</thead>
<tbody>
<tr>
<td>Novato to Sears Point</td>
<td>$1.1 B</td>
</tr>
<tr>
<td>Sears Point to Napa Junction</td>
<td>$0.2 B</td>
</tr>
<tr>
<td>Napa Junction to Vallejo</td>
<td>$0.2 B</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>$1.5 B</strong></td>
</tr>
</tbody>
</table>

*2018 Dollars  
Source: Kimley-Horn 2017

3. **Ferry Alternative:** A ferry alternative is not viable as it is not possible to accommodate the traffic demand on SR 37.

**Strategies to Protect**

1. **Maintain Existing Roadway:** Traffic congestion on SR 37 can be attributed to the inefficient merging conditions approaching the lane drops and the lack of capacity in the two-lane section of the highway between SR 121 and Mare Island. Operational improvements, as shown, would improve merge conditions and help alleviate traffic congestion issues in the short-term.

Exhibit 16: Schematics of representative Intersection operation improvements and lane merge improvements
2. **Flood Protection**: Shoreline features such as levees, berms and other topographic features currently protect SR 37 from inundation and flooding. Some of the shoreline protection strategies include raising levee crests with fill, installing sheet pile walls in the levees, installing flood barriers along the roadway and raising of some small sections of roadway at low spots, and nature-based solutions such as erosion mitigation and living shoreline solutions.

Exhibit 17: Schematics of representative shoreline protection features
Strategies to Accommodate

1. **Raised Roadway**: These strategies would elevate the roadway above the future projected limit of high tides, storm surge, and waves. State of California SLR Guidance Document recommends considering a range of SLR scenarios and planning for the “worst case scenario” for critical infrastructure, thus, long-term alternatives would need to plan for the 100-year storm+66” SLR scenario (approximately 17ft NAVD88 in sheltered areas and 20 ft. NAVD88 in areas exposed to waves).

Improvements to accommodate would address traffic congestion issues and offer SLR resiliency, as well as provide higher benefit to cost ratios and longer useful life. There are various options to constructing a raised Segment B that accommodate multi-modal transportation operations and SLR resiliency while minimizing environmental impacts and construction costs.

- An option of providing a 12’ barrier separated Class IV bicycle facility on the roadway connecting to the Class I bicycle facility on Bay Trail
- Pavement section options, along with construction staging for the permanent roadway section include:
  - Roadway elevated on an embankment
  - Roadway elevated on a box-girder causeway/box culvert
  - Roadway elevated on a slab-pier causeway/box culvert
  - Hybrid of embankment and causeway/box culvert
  - Roadway on geofoam lightweight material
- Options for constructing the roadway on north or south side of the existing SR 37 to minimize construction impacts on traffic and the environment.
- Managed lane options for any of the proposed roadway improvements in Segment B.

All the new structures will consider species migration. Center barriers on embankment sections will have openings for animal crossings and/or additional culverts to improve species migration.
2. **Net-Zero Wetland Loss and Mitigation Integration**: Approaches to a goal of no-net loss of wetlands habitat to mitigate for project widening involve considering how to create opportunities for wetland restoration built into project design.

3. **Advanced Mitigation Planning**: Advanced Mitigation Planning process-ready and Early Stakeholder Coordination are key components of project success in this ecologically diverse and environmentally sensitive landscape.

**IMPLEMENTATION PLAN**

SR 37 is an over 20-mile linear transportation corridor with multiple segments that spans multiple jurisdictions, sits within an evolving San Pablo Baylands landscape and experiences varying degrees of flooding due to seasonal heavy storms, traffic congestion, and vulnerability to future sea level rise. The planning, design, construction and operations of any improvement strategies for SR 37 for near, mid, or long-term timelines must take into consideration transportation, ecological and climate change goals, policy, plans, as well as weigh the many benefits, dis-benefits, opportunities and costs of such improvements. Transportation improvement projects for SR 37 will likely go through the Caltrans project development process which involves planning/engineering assessments of improvement options, environmental review that includes detailed environmental studies and alternatives assessments, design of the proposed improvement and ultimately construction. Improvements implemented in the near or mid-term ought to address existing issues but are made compatible with and/or not preclude longer-term improvements. Integration of ecological enhancements as part of any improvement project would be most advantageous for any multifunctional solution. The implementation plan elements covering near, mid and long-term solutions, as described below, will be further refined and vetted through a more detailed assessment as the improvement concepts move forward into project development. The implementation of improvements will also incorporate multimodal access along the corridor. Exhibit 18A illustrates the existing and planned bike trails in the study area.
Near-term Solutions
While the mid- to long-term solutions will accommodate resiliency to SLR and ease traffic congestion, the Corridor Plan recognizes that there needs to be near-term strategies to improve existing traffic congestion and address flooding issues in the corridor.

Near-term improvements are estimated to take one to five years to implement, have minimal to no impact on the environment and provide cost-effective solutions to addressing immediate needs of the corridor. These potential improvements focused on corridor wide operational improvements and short-term flood protection. Exhibit 19 illustrates potential near-term improvements along the study corridor.
Flood Protection Improvements: Flood protection improvements will address weak links in Segment A (A1 and A2), B1, and C. Exhibit 20 shows the limits of individual reach within the segments. Existing roadway elevations, relative to existing and proposed future levee elevations, are shown in Table 3.

The extent of levee improvements to protect Segment A will be dependent on the design storm and planning horizon. Levee improvements to protect against the 100-year storm event would be costlier, require a longer implementation timeline, and have greater environmental impacts. The DAA will identify near-term roadway and levee improvements to address existing flood vulnerabilities and protect SR 37 to year 2050. Beyond 2050, the roadway will likely need to be raised as the scale of levee and shoreline improvements required would likely not be feasible – particularly for Segment A.

Table 3 Road and Levee Characteristics

<table>
<thead>
<tr>
<th>Reach</th>
<th>A1</th>
<th>A2</th>
<th>B1</th>
<th>B2</th>
<th>C</th>
</tr>
</thead>
<tbody>
<tr>
<td>Roadway Elevation (ft. NAVD 88)</td>
<td>4 to 6</td>
<td>2 to 4</td>
<td>8 to 9</td>
<td>7 to 11</td>
<td>&gt;13</td>
</tr>
<tr>
<td>Existing Levee Elevation (ft. NAVD 88)</td>
<td>10 to 13</td>
<td>9 to 10</td>
<td>9 to 12</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td>2050 Levee Elevation (ft. NAVD 88)</td>
<td>12.5 to 12.9 (100-yr flood protection)</td>
<td>11.4 to 11.6 (10-yr flood protection)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2050 Levee Elevation (ft. NAVD 88)</td>
<td>14.8 to 15.2 (100-yr flood protection)</td>
<td>13.7 to 13.9 (10-yr flood protection)</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
The near-term traffic improvements focus on improving operations with minimal environmental impact and include the implementation of ITS elements.

**Improve Lane-Drop Merge at SR 121 Intersection**: Currently, the lane configuration on EB approach of the intersection is two left turn only lanes and two through lanes through the intersection. The through lane drops from two lanes to one lane prior to the railroad crossing. During weekday PM peak periods, the EB approach becomes congested and motorists experience long queues and significant delays approaching the lane drop. Shifting the lane drop to east of the railroad crossing by about 500 feet and improving lane drop transition helps alleviate the traffic congestion approaching this location. In conjunction with this improvement, the following three options for the SR 37/SR 121 intersection are recommended to improve flows approaching and through the intersection.
Settlement Issues at Railroad Crossing: The railroad crossing settlement east of SR 121 also slows down trucks and vehicles and reduces eastbound throughput of SR 121/SR 37 intersection. Northwestern Pacific Railroad is currently working on addressing the current settlement. Early coordination with the railroad will be critical if the settlement continues. This improvement is included in the corridor plan.

Metering at Mare Island WB On-Ramp: Improvements include ramp metering at the westbound SR 37 on ramp to smooth traffic flows and limiting the SB approach from the vista parking lot to right turn only movement.

Improve Merge and Lane Drop at Mare Island WB On-Ramp: Improvements include modifying the lane drop and merge west of Mare Island on-ramp to provide a standard merge and taper. This will increase existing WB bottleneck throughput west of Mare Island.

Park and Ride Lots: STA is studying potential locations for park and ride lots along the SR 37 corridor. These park and ride lots could provide opportunities for vanpool/carpool services and transit connections.

Express Bus Transit Service: There is currently no transit along the study corridor. With the implementation of near-term operational improvements on SR 37, the transit travel time reliability on the corridor should improve, providing opportunities for Express Bus Transit service. Express Bus Transit service connecting City of Vallejo transit hub with other transit hubs in the Cities of Novato and San Rafael during commute hours could be considered. Bus Transit between City of Vallejo and San Rafael
with a connection to Infineon raceway could address traffic issues related to raceway events. This corridor plan did not study opportunities for Express Bus Transit Service in detail. It is suggested that potential for Express Bus Transit Services be studied in more detail as part of a separate study.

**ITS Implementation:** The improvements include the installation of changeable message signs on SR 37 to give real time traveler information and better inform decisions.

### Mid- to Long-term Solutions

The long-term solutions are based on accommodation strategies addressing future SLR impacts to the highway and include opportunities for multi-modal operations and wetland restoration built into project design. For critical infrastructure such as SR 37, the lifespan of long term solutions is assumed to be beyond 2100. Mid- to long-term improvements are estimated to take more than five years to implement with moderate to high environmental impact, requiring intensive agency coordination and requiring greater funding to complete. Exhibit 26 illustrates potential mid- to long-term strategies along the study corridor.

**Levee Improvements in Segment A:** Improvements include continuing to raise levee crests at low spots along Segment A to protect the highway from flooding. This is expected to be a mid-term solution for flood protection until Segment A is raised.

**Raised Roadway in Segment A:** Elevate roadway on causeway or embankment as a long-term solution for SLR adaptation. This will provide opportunities for wetland restoration and reconnection of Bay hydrology. Improvements include adding a grade separated Lakeville Highway Interchange.
**SR 121 Interchange Improvements**: Improvements include reconfiguring the SR 121 intersection to have a grade separation with SR 37. This also includes a grade separation of the railroad crossing east of SR 121.

**Widen 2-lane segment from SR-121 to Mare Island**: Currently, Segment B is a two-lane conventional highway segment between SR 121 and Mare Island and is the primary cause of corridor congestion due to vehicular demand exceeding capacity. The DAA will provide detailed traffic analyses quantifying the benefits of the widening and potential of latent demand, the potential for HOV/managed lane options, and bus transit service along the corridor. Conceptual improvements in Segment B would be integrated with the surrounding ecosystem and will need to be coordinated with the ongoing restoration efforts in the area and build resiliency to SLR. To increase the capacity of the Segment B, the following options for widening Segment B are proposed for detailed traffic operations analysis.

- 3-lane section
- 4- lane section

The typical sections for each of these alternatives are shown below. The three-lane contra-flow will include either a moveable barrier or a reversible median lane with fixed barriers. The fixed barrier reversible lane section will require a 12' lane with 2' left shoulder and a 10' right shoulder. Given the 2' width of each of the two permanent barriers, this option will not significantly reduce the roadway footprint compared to a 4-lane section with a median barrier. Both the 3 lane and 4 lane alternatives will provide for shared bicycle usage on 10' right shoulders. Current concrete barriers along the levee sections of SR 37 were designed with openings to allow small animals like the salt harvest mouse to cross the roadway. The proposed design, either fixed or movable barrier, will require same type of provision for any levee segments.

---

**Exhibit 27: Existing Segment B**

**Exhibit 28: Three Lanes Section with Fixed Barrier**

**Exhibit 29: Three Lanes Contra-Flow Section with Movable Barrier and Bikeways**

**Exhibit 30: Three Lanes Contra-Flow Section with Movable Barrier and Bikeway**
Highway modifications will integrate traffic improvements, environmental sensitivity and enhancement considerations, and flooding and SLR adaptation (as discussed in the Environmental Sensitivity section of this report). No-net loss mitigation for long-term SLR strategies could occur through:

1. Alternating fill embankment and causeway to raise road: The causeway would create wetland restoration opportunities by reconnecting the hydrologic and ecological landscape, providing a corridor for species to migrate upslope as sea level rises, and offsetting fill. Other alternatives to reconnect hydrology and habitat, such as culvert connections underneath the highway, could also be considered. Culvert connections could be a more economical alternative to reconnect dike areas to the bay compared to an open channel connection with bridge/causeway, however, the ecological benefits would be less and embankment fill impacts would be mitigated through other methods.

2. Large-scale offsite restoration: In this large-scale approach, large, contiguous parcels of land would be restored to wetland habitat, which would provide habitat of higher ecological value when compared to smaller parcels of land. A suitable site within San Francisco Bay (preferably within the San Pablo Bay) could be identified through stakeholder coordination.

3. Large-scale on-site restoration: Large-scale on-site restoration opportunities may be available, which would enhance the ecological value of landscape within the greater project corridor. Opportunity may exist for collaboration or contribution to on-going restoration projects in the area. A suitable site along the SR 37 corridor could be identified through stakeholder coordination.
**Mare Island Interchange Improvements:** Improvements include reconstruction of Mare Island Interchange to address traffic and flooding issues. Interchange improvements would need to align with widening and raising of the two-lane segment B.

**Raised Roadway in Segment C:** Improvement options include raising the highway between the Napa River Bridge and just west of SR29/SR37 Interchange for a length of approximately 1 mile, reconstructing the Sacramento Street Overcrossing, White Slough Bridge, the western approach of Napa River Bridge, and the westerly ramps at SR29/SR37 Interchange.

The DAA will develop near-term shoreline improvement scenarios based on different design storms and planning horizons to evaluate the cost-benefit of proposed improvements. The timeline of implementing traffic, flood control, and environmental improvements from near-term to long-term is shown in the implementation timeline Exhibit 34.
Exhibit 34: Implementation Timeline
POTENTIAL IMPROVEMENTS-SUMMARY

Table 4 summarizes near-term improvements with total project cost estimates and implementation time-frame.

Table 4 Near-Term Improvements Summary

<table>
<thead>
<tr>
<th>Location</th>
<th>Improvement</th>
<th>Total Project Cost (2017 $)</th>
<th>Implementation Time Frame*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Segment A</td>
<td>Flood Protection**</td>
<td>$8M</td>
<td>3-5 years</td>
</tr>
<tr>
<td></td>
<td>· Raise levee crest at low spots (Novato Creek and Petaluma River)</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>· Shoreline improvements at Port Sonoma</td>
<td>$0.5M</td>
<td>3-5 years</td>
</tr>
<tr>
<td>Segment B</td>
<td>SR 37/SR 121 Intersection Improvements</td>
<td>$5 M</td>
<td>1-3 years</td>
</tr>
<tr>
<td></td>
<td>· Signal optimization and roadway widening</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>· Option 1: Continuous T intersection</td>
<td>$7 M</td>
<td>5-7 years</td>
</tr>
<tr>
<td></td>
<td>· Option 2: Roundabout</td>
<td>$10 M</td>
<td>5-7 years</td>
</tr>
<tr>
<td></td>
<td>Flood Protection**</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>· Raise levee crest at low spots</td>
<td>$3.5 M</td>
<td>3-5 years</td>
</tr>
<tr>
<td></td>
<td>· Shoreline protection at Tolay Lagoon</td>
<td>$0.5 M</td>
<td>3-5 years</td>
</tr>
<tr>
<td></td>
<td>· Raise road at Mare Island</td>
<td>$4 to $7M</td>
<td>3-5 years</td>
</tr>
<tr>
<td></td>
<td>Fix Settlement Issues at Railroad Crossing (Work done by others)</td>
<td>TBD</td>
<td>1-2 years</td>
</tr>
<tr>
<td></td>
<td>Metering at Mare Island WB on-ramp</td>
<td>$4 M</td>
<td>5-7 Years</td>
</tr>
<tr>
<td></td>
<td>Westbound merge and lane drop improvements west of Mare Island on-ramp</td>
<td>$2.5 M</td>
<td>5-7 Years</td>
</tr>
<tr>
<td>Corridorwide</td>
<td>Park and Ride Lots (STA is leading a planning study)</td>
<td>$2 M</td>
<td>3-5 Years</td>
</tr>
<tr>
<td>Corridorwide</td>
<td>Express Bus Transit Service (Suggested study by others)</td>
<td>TBD</td>
<td>3-5 Years</td>
</tr>
<tr>
<td>Corridorwide</td>
<td>ITS Improvements-Changeable Message Signs</td>
<td>$4 M</td>
<td>3-5 Years</td>
</tr>
</tbody>
</table>

* Pending on funding availability, environmental review and approval process.
** Pending on coordination and approval from private levee owners.

Notes: Costs Include PA/ED Support, PS&E Support, Right of Way Support, and Construction Support Costs
Table 5 summarizes mid- to long term improvements with probable cost estimates and implementation time-frame. It is proposed that the near-term flood improvements be implemented immediately (1-3 years) and the mid-term improvements be implemented in 10-20 years that can protect the highway from flooding till 2050.

**Table 5 Mid- to Long-term Improvements Summary**

<table>
<thead>
<tr>
<th>Location</th>
<th>Improvement</th>
<th>Total Project Cost (2030 $)</th>
<th>Implementation Time Frame*</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Segment A</strong></td>
<td><strong>Flood Protection</strong> <strong>(Mid-term improvements until the roadway is raised or reconstructed at higher elevation)</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>• Continued levee improvements (Novato Creek and Petaluma River) until Segment A is raised or reconstructed at higher elevation</td>
<td>$37M</td>
<td>Mid-term improvements</td>
</tr>
<tr>
<td></td>
<td>• Continued shoreline improvements at Port Sonoma until Segment A is raised or reconstructed at higher elevation</td>
<td>$1.5M to $2M</td>
<td>Mid-term improvements</td>
</tr>
<tr>
<td><strong>SR 37/Lakeville Highway Intersection Improvements</strong></td>
<td></td>
<td>$5M to $10M</td>
<td>7-10 years</td>
</tr>
<tr>
<td><strong>SR 37/Lakeville Highway Interchange Improvements</strong></td>
<td></td>
<td>$420 M - 1,600 M</td>
<td>20+ years</td>
</tr>
<tr>
<td><strong>Segment B</strong></td>
<td><strong>SR 121 Interchange Improvements including SR 37 and Rail Road grade separation</strong></td>
<td>$100 M</td>
<td>10-20 years</td>
</tr>
<tr>
<td></td>
<td><strong>Widen 2-lane segment from SR-121 to Mare Island + Mitigation</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td><strong>Mid-Term Options</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>• Roadway widening to 3 lanes at existing elevation (Phase 1-with new HOV/managed lane)</td>
<td>$210 M</td>
<td>7-10 years</td>
</tr>
<tr>
<td></td>
<td>• Roadway widening to 4 lanes at existing elevation (with new HOV/managed lane)</td>
<td>$350 M</td>
<td>7-10 years</td>
</tr>
<tr>
<td></td>
<td><strong>Long-Term Options</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>• Roadway widening to 3 lanes, raised on berm/fill (Phase 2-with new HOV/managed lane)</td>
<td>$880 M</td>
<td>20+ years</td>
</tr>
<tr>
<td></td>
<td>• Roadway widening to 4 lanes, raised on berm/fill (with new HOV/managed lane)</td>
<td>$1,100 M</td>
<td>20+ years</td>
</tr>
<tr>
<td></td>
<td>• Roadway widening to 3 lanes, raised on causeway (with new HOV/managed lane)</td>
<td>$1,900 M</td>
<td>20+ years</td>
</tr>
<tr>
<td></td>
<td>• Roadway widening to 4 lanes, raised on causeway (with new HOV/managed lane)</td>
<td>$2,500 M</td>
<td>20+ years</td>
</tr>
<tr>
<td></td>
<td><strong>Mare Island Interchange Improvements-Complete reconstruction of Interchange</strong></td>
<td>$50 M</td>
<td>10-20 years</td>
</tr>
</tbody>
</table>
### Characteristics of Location

<table>
<thead>
<tr>
<th>Location</th>
<th>Improvement</th>
<th>Total Project Cost (2030 $)</th>
<th>Implementation Time Frame*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Flood protection (Mid-term improvements until the roadway is raised or reconstructed at higher elevation) **</td>
<td>$23 M</td>
<td>Mid-term improvements</td>
<td></td>
</tr>
<tr>
<td>Continued levee raising at low spots (Tubbs Island) until Segment B is raised or reconstructed at higher elevation ***</td>
<td>$5 to $7 M</td>
<td>Mid-term improvements</td>
<td></td>
</tr>
<tr>
<td>Continued shoreline improvements at Tolay Lagoon until Segment B is raised or reconstructed at higher elevation</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Segment C</td>
<td>Raised Roadway-From Napa River Bridge to just west of SR 29/SR 37 Interchange</td>
<td>$150 M-$370 M</td>
<td>20+ years</td>
</tr>
</tbody>
</table>

* Pending on funding availability, environmental review and approval process.
** Pending on coordination and approval from private levee owners.
*** Work may be funded or completed by others.

**Notes:** Costs Include
- 3 to 1 Environmental Mitigation
- Flood protection costs assume shoreline deficiencies are addressed to protect against a 10-year recurrence coastal flood event for near-term improvements and a 10-year recurrence coastal flood event with 1 ft of sea level rise for mid-term improvements. Mid-term flood protection strategies assume a 2.5% per year escalation rate to 2030 dollars.
- PA/ED Support, PS&E Support, Right of Way Support, and Construction Support Costs
- Escalation Costs

### PRIORITY SEGMENT

Segment B between SR 121 (Sears Point) and Mare Island (Vallejo) was identified as a priority segment for capacity enhancement to close the gap between the two four-lane segments on either end. The UC Davis Study performed vulnerability and risk assessments related to SLR for each study segment by estimating and aggregating impacts to costs of improvements, recovery time, public safety impacts, economic impact on commuters and goods transport, impacts on transit routes, proximity to Communities of Concern, and impacts on recreational activities. Based on the results of the risk assessment, Segments A and C were assigned moderate risk ratings, while Segment B was assigned a high-risk rating. The Corridor Plan reevaluated the risk and vulnerability assessment, with the addition of alternate routes impacts, which ultimately concurs with the UC Davis assessment. Consequently, it was concluded that Segment B would be considered as the priority segment in the study corridor.

### NEXT STEPS

As next steps, detailed traffic operations analysis will be performed for the near-term and mid- to long-term improvements recommended in the Corridor Plan based on forecasted demand and growth in the corridor. Preliminary engineering design plans and cost estimates will also be developed for the Priority Segment B project.
APPENDIX A:

OPEN HOUSE SUMMARY
Appendix A
SR 37 Open House summary

INTRODUCTION

Between September 20th and October 2nd 2017, Caltrans, the Metropolitan Transportation Commission (MTC), the Transportation Authority of Marin (TAM), the Sonoma County Transportation Authority (SCTA), the Napa County Transportation Authority (NCTA) and the Solano Transportation Authority (STA) conducted a series of 4 open houses to inform the public about the State Route 37 Improvement Plan. The attendance at the open houses ranged from approximately 30 to about 100 members of the public. Staff and management from Caltrans, MTC and the four transportations authorities were in attendance, as well as elected officials from the local counties and cities. The event details for each open house can be found in table 1.

Table 1. Event Details

<table>
<thead>
<tr>
<th>City</th>
<th>Date</th>
<th>Location</th>
<th>Attendees (sign-ins)</th>
<th>Comment Cards</th>
<th>Elected officials present</th>
</tr>
</thead>
<tbody>
<tr>
<td>Novato</td>
<td>Sept 20 6pm-8pm</td>
<td>The Key Room</td>
<td>26</td>
<td>7</td>
<td>Damon Connolly, District 1 Supervisor, Marin County</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>Judy Arnold, District 5 Supervisor, Marin County</td>
</tr>
<tr>
<td>American Canyon</td>
<td>Sept 27 6pm-8pm</td>
<td>American Canyon Council Chambers</td>
<td>20</td>
<td>5</td>
<td>Leon Garcia, Mayor of American Canyon</td>
</tr>
<tr>
<td>Sonoma</td>
<td>Sept 28 6pm-8pm</td>
<td>Sonoma Veterans Memorial Building</td>
<td>29</td>
<td>7</td>
<td>David Rabbitt, District 2 Supervisor, Sonoma County</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>Susan Gorin, District 1 Supervisor, Sonoma County</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>Jake Mackenzie, Mayor of Rohnert Park</td>
</tr>
<tr>
<td>Vallejo</td>
<td>Oct 2 6pm-8pm</td>
<td>Vallejo Naval and Historical Museum</td>
<td>72</td>
<td>24</td>
<td>Bob Sampayan, Mayor of Vallejo</td>
</tr>
</tbody>
</table>
Open House Objectives and Format
The objectives of the Open House were to:
• Inform residents about the status of efforts to reduce traffic congestion and respond to climate change on SR 37;
• Highlight key takeaways from studies conducted to date, including high level results from the affordability analysis;
• Provide an opportunity for participants to share their issues and concerns regarding the corridor, and
• Inform residents about upcoming opportunities to receive information and provide input.

The events followed an “open house” format, where participants browsed through the information provided at 7 thematic stations at their own pace. Staff was positioned at each station to provide information, answer questions, and collect feedback. The topics covered by the informational boards included:
• Process Overview
• Traffic Concerns
• Environmental Concerns
• Potential Short-Term Improvements
• Potential Mid- to Long-Term Improvements
• Potential Financing Options
• Existing and Planned Bay Trail

Media Coverage:
All four events received media coverage from local newspapers and TV stations. Local media coverage included the following articles and TV stories:
- Marin IJ: http://www.marinij.com/general-news/20170920/live-updates-highway-37-improvements-planning-meeting-6-pm
PUBLIC COMMENTS

All event attendees were invited to submit comment cards to share their concerns and ideas about the project with the team. Below is a summary of the written comments received during the open houses. The summary is intended to illustrate the variety of comments received and key takeaways include the most frequently mentioned concerns. The attached appendix includes a scan of all of the comments received.

Key takeaways:

- **Short-Term Improvements**: Many respondents insisted on the urgency of implementing the short-term improvements proposed to relieve congestion along the corridor.
- **Expand alternatives to driving**: Expanding road capacity will not achieve a long-term solution; many travelers are seeking more transportation options including all forms of public transportation, bicycling, and walking.
- **Public Transit Options**: Many comments showed strong support for providing public transit options between Vallejo and Marin, often citing ferry services, and express bus services.
- **SMART train extension**: Several comments expressed the need to place a higher priority on considering rail as an option. Extending the SMART train and using existing rail should be more prominently considered.
- **Bicycle and Pedestrian Access**: Creating a quality bicycle and pedestrian path along the corridor with access to open space was a top priority for many commenters.
- **SR 37 & SR 121 Intersection**: The Sears Point intersection was identified by many as the top priority for congestion relief along the corridor, with several respondents offering solutions such as extending the merge length east of the intersection or installing permanent barriers between the east-bound lanes west of the intersection.
- **Opposition to full privatization**: Several comments expressed strong opposition to the privatization of the road, however very few respondents were opposed to the tolling options.
- **Four-lane expansion**: Many comments showed support for expanding Segment B to 4-lanes, many of which suggesting the additional lanes should be HOV lanes.
- **Growing needs of freight**: Though comments were limited, goods movement needs and potential alternatives need to be considered.
Marin Open House Comment Summary:
- Suggests consideration of variable pricing toll lanes (express lanes). Need to study undesirable effects of tolling, such as increasing overall system congestion. Suggests creating a middle reversible lane for segment B with varying toll price.
- Suggests doing a geotechnical survey to find bedrock, investing in ferry service, and considering floating roadway (like Bayou states).
- Encourages alternative transportation options, specifically public transit and ferries.
- Supports the protection of wildlife corridors in the project area.
- Strongly supports implementation of near-term improvements to allow sufficient time for selection of long-term strategy.
- Safety should be prioritized along the corridor: the east bound lane reduction and merge before Sears Point needs to be improved for safety by adding permanent lane partitions.
- Insists on the need to lessen congestion at the 101/37 interchange.

Napa Open House Comment Summary:
- Suggests further consideration of public transit options, especially bus service.
- Supports preserving the function of wetlands, creating HOV lanes and an expanded ferry service between Vallejo and Marin.
- Suggests increasing the production of affordable housing in Marin to alleviate traffic; opposed to a fully private road; strongly supports the creation of HOV lanes, consider rail options.
- Suggests car ferries to relieve congestion and offer a first and last mile option.

Sonoma Open House Comment Summary:
- Prioritize HWY 121 interchange and all short-term improvements, supports elevated highway option and suggests looking into rail service, consider the freight usage of road.
- Supports short-term improvements at 121/37 intersection, encourages more public transit options especially expanding smart.
- Supports short-term improvements, especially lengthening left turn lane eastbound at Lakeville road, extend 2 lanes eastbound past Sears Point for 2 miles, and activate passenger rail service to integrate with smart system.
- Support for smart train expansion along SR37 to Vallejo.
- Supports toll road and widening of lanes.

Solano Open House Comment Summary:
- Opposed to tolls and private ownership of road; supports 4-lane road expansion as double-decker bridge, HWY 37 should be prioritized because of the urgency of climate change.
- SR 37 needs to be prioritized; the Sears Point intersection needs to be improved in the short-term, the economic impact of the congestion needs to be studied, suggests adding a reversible lane to segment B.
- Suggests looking at Caltrans’ 1990 study of SR 37 and the Sonoma County Regional Parks Department’s Bay Trail feasibility study from 2005/2006. Insists on including the creation of a “quality” Bay Trail along the corridor to attract tourists.
- Opposed to tolling but recognizes the urgency of the situation; if tolling is inevitable preference for a toll road. Strongly opposed to full privatization, in favor of a public transit option.
- Concerned about the cost to senior citizens on fixed incomes.
- Suggests adding permanent barriers between lanes on eastbound 37 before the 121 intersections in the short term, and prohibiting cars altogether in the long-term to make room for buses.
- Suggests creating a 2nd eastbound lane with the shoulder room and adding permanent barriers to separate eastbound lanes before the 121 junction.
- Strong support for a 4-lane causeway to be built urgently, and for improvements at the 121 intersection.
- Supports toll option as only realistic way to get project underway, and is in favor of creating a bike/ped path along the route.
- Encourages looking at public transit between Vallejo and Marin, such as a commuter bus.
- Supports widening segment B to 4 lanes, suggests building light rail tracks from Novato to HWY 12 junction, from Fairfield to Vallejo, and from Vallejo to Napa, with a free park and ride stations.
- Supports a public/private finance option, as only viable solution for the corridor.
- Supports bicycle and rail solutions to ease traffic and provide access to piers and levee trails; also supports elevated roadway and increased lanes.
- Priority issues along the corridor are: Mare Island access ramp, merge from 2 to 1 lane, elevate and expand number of lanes, correct 121 intersection. Also in favor of tolling and providing ferry service.
- Strong opposition to privatization, and strong support for Class 1 Bike lanes.
- Supports creating a bike path along the corridor, elevating the roadway and developing hiking trials.
- Suggests considering realignment to SR12 and adding bike paths with viewing areas.
- Supports enjoyable bicycle and pedestrian facilities along the route, with better access to open space (mentions the east span of the bay bridge as a good example).
- Supports a ferry service from Vallejo to Larkspur, which connects to the SMART train.
- Strong support for the creation of a public transit option between Vallejo and Marin, as well as exploring a floating 4-lane bridge option with HOV lanes. In favor of tolling but strongly opposed to privatization.
- Suggests using RM3 funding for initial feasibility studies and alerting state legislators of the urgency of the project.
- Suggests considering the no project option and putting all funds towards public transit and home creation near jobs, would like to see a full VMT analysis and growth inducing impact analysis, recommends consideration of a floating bridge option, supports Bay Trail project.

Summary of Comments Received Electronically:
- The needs of cyclists need to be prioritized along the corridor.
- Recommends partitioning the road prior to the crest of the hill with a barrier to separate the traffic going EB to Vallejo/Mare Island from the traffic turning north into 121 to Sonoma. Prefers funding SMART train extension than a bike lane.
- Advocates for a Class 1 fully separated multi-use path that accommodates both bicycles and pedestrians.

**Comments specific to the Draft Corridor Plan**

Comments specific to the draft Corridor Plan were submitted by the following organizations and agencies, the full comments are provided in Appendix C:

- Marin County, Department of Public Works
- SR 37 – Baylands Group
- Greenbelt Alliance
- Bay Area Ridge Trail Council
- Marin Audubon Society
- San Francisco Bay Trail
- The Marin, Sonoma, and Napa County Bicycle Coalitions
- Sonoma County Transportation and Land Use Coalition
- Friends of SMART
- Sonoma County Regional Parks
- Sierra Club
APPENDIX B:

OPEN HOUSE COMMENT CARDS AND ELECTRONIC COMMENTS
Date: 9/30/2017
Name: Nicholas Junsch, PhD
Address: 

Comments: Thank you for organizing this information session. It looks like a 4-lane toll road (all lanes charged) will happen. I am concerned whether the planners are considering if variable pricing toll lanes (express lanes) are being considered. I know from experience that a complete toll road will be publicly unpopular. There may be also consider other undesirable effects by incentivizing drivers to other routes and increase system congestion. Please consider the idea of NO Express Lanes.

Along the same lines, there are immediate congestion concerns that need to be addressed, something worth considering (if enough capacity) is to create a middle reversible lane with permanent barriers on each side. This would be a zipper lane. The lane direction will depend on traffic conditions and people will be charged for the use of the lane. (I am thinking that this lane is only for Segment B.) The toll price can vary depending on demand and people can CHOOSE to pay to use 37 with their wallets or just with their time. This solution provides an equitable outcome and generates immediate revenue and congestion savings. Moreover, you could earmark a portion of the revenue to maintaining the local ecological system.

* I'm envisioning gates that will open and close at each end of Segment B.
Please share your thoughts and ideas for State Route 37!

Date: Sep 20, 2017
Name: Nancy OKADA
Address: 

Comments:
1. Do geotechnical survey first to find bedrock
2. Consider how accidents impact the flow of traffic
3. Put money into ferry service to encourage alternative transit
Please share your thoughts and ideas for State Route 37!

Date: 9/20/17
Name: Haureen Labro
Address: 

Comments:

I am a very big fan of alternative transportation possibilities. So, I would like to see more public transit, ferries, etc. Therefore, I could potentially help with traffic congestion.
Please share your thoughts and ideas for State Route 37!

Date: 9/20/17
Name: STEPHANIE MOUTTON - PETERS
Address: 

Comments: PLEASE IDENTIFY AND PROTECT WILDLIFE CORRIDORS IN THE HIGH 37 PROJECT.
Please share your thoughts and ideas for State Route 37!

Date: 9/20/17
Name: Joe Green-Heffern
Address: [redacted]

Comments:

I strongly support timely implementation of near-term improvements to allow time for evaluation/selction of long-term solution and appropriate finance/delivery strategy.

A rush to a privatization delivery strategy would be ill-advised, especially if justified as a way to meet an aggressive schedule for near-term or mid-term improvements. The public needs to be part of any long delivery model.
Date: 09/20/17
Name: John Pavon
Address:

Comments:
Safety needs to come first.

We need to address the area limiting broader 2nd round traffic turn off for Hwy 124. People seen drunk.
Drivers are not following traffic laws.
Signage needs to be kept beyond when it is legal to change. Please read my petition!! Solve Hvy 37 traffic woes.

The same concerns: Solve Hvy 37 traffic woes.

We need to keep the community safe. I know the neighbors complain.

Everyone that I meet on talk to about this serious issue, my securities will be solved with HS, till the $2,000 per lost.

Some type of portion flexible concrete, wouldn't cut into my yard. My neighbors agree with me.

See page 2
Please share your thoughts and ideas for State Route 37!

Date: 9/20/17
Name: SYLVIA BARRY
Address: 

Comments:

There needs to be a solution for the congestion at 101/37/ South Novato (A) interchange. It will be much worse with the completion of the Novato/Sanoma narrow opening in addition to moving the 101/37 to South Novato. This goes to Freitas Parkway.
Safety needs to come first!
We need to address the area of Hwy. 37 east bound traffic ½ mile before intersection 121/37. Drivers are not following the traffic laws, signage, merging way beyond when it is legal to merge. Some crossing the solid white line, others forcing their vehicle in front of the patently waiting bumper to bumper traffic to continue east thru the intersection headed toward 80. Because of this constant illegal late merging the patently correct awaiting traffic, now is force to wait for hours because of this constant stream of illegal late mergers who feel that they are more important then anyone else on the hwy. This has created an increase road rage, near and many accidents. I have observed Fed EX drivers, Large Semi Trucks that are tired of waiting and waiting. Paul Grant lost his wife of 25 yrs near this location she had two sons’ now without a mother, because some road raged man refused to wait in line like everyone else! Paul says, this high speed driver did not even slow down. Her vehicle was totaled! This and more is the reason why, I stated “Solve Hwy. 37” a petition with over 160 people in an effort to solve this issue of illegal lane change, causing road rage, and future injury and death. See Page 2 below.
Please share your thoughts and ideas for State Route 37!

Date: 9-27-17
Name: REBECCA ARESHAM
Address:

Comments:
I am interested in what options have been considered for public transit. Possible a bus service that links into Golden Gate transit.
Please share your thoughts and ideas for State Route 37!

Date: 9/27/17
Name: Chris Benz
Address: 

Comments:

1) Please prioritize preserving the function of wetlands to protect against storm surge.

2) HOV lanes to incentivize carpooling, vanpooling, etc. to reduce congestion.

3) Expanded ferry service between Vallejo & Marin.
Please share your thoughts and ideas for State Route 37!

Date: 9/27/17
Name: [Redacted]
Address: [Redacted]

Comments:
- The commute from Solano to Marin should be partially delicensed with affordable or low-income housing for the commuter workers.
- A fully private road construction operation is not in the best interests of the public. Just look at Vacaville. The valuable names taken. Transfers lead to huge concessions. Corps only see it.
- Highway董事长 lorry to fast commuter cars, all the way for the future. Cars are not light rail lines.
Please share your thoughts and ideas for State Route 37!

Date: 9/27/2017
Name: Savannah (age 10)
Address:

Comments:

1. Car ferries for carrying people across the bay with the cars incase they still have a car. They can raise money for more.
2. Charitable fund raising for money on HWY 74/trans to reduce traffic.
Please share your thoughts and ideas for State Route 37!

Date: 10/2/2019
Name: Monica Brown
Address:

Comments:
1) No tolls
2) No private ownership
3) If there must be tolls, an annual accounting—so that the public can understand when the project is paid off, tolls go away
4) 4 lane roadway bridge on Mare Island
    Is 4 lane. 6 and the 5 lane to 4 lane
    Backup on I-80 East at North Texas exit
    aka Manuel Campus
5) Build a double decker bridge; 2 lane on top; 2 on the bottom
6) With the bridge toll increase and a toll road
    Solano County is being a county that will
    pay more than its fair share of and one
7) No metering lights at 4 million dollars,
    If needed, end of project not in the middle
8) The Hw 12, I-80/I-680—take that
    Money and do the bridge/Hw 37 first—
    then the other project later. Hw 37 needs
    are greater.
9) What extra money will Marin, Napa, and Sonoma pay? Bulk of traffic comes from Solano going to S.F. or HW 101.
10) Climate change will occur faster than predicted. Do HW 37 first; public only.
My concern in funding is that Vallejo/Suisun county is seen as the "red-headed step child" compared to Contra Costa & Alameda county, it's surprising to me that a 4½ mile on 24 was approved for that much money when it does nothing to relieve rush hour traffic only counter to the commute. Meanwhile, SR 37 received no funding (or did it?) I'm assuming 24 got the money because of the influence of Contra Costa County. Can we use the fact that Vallejo is now the hottest housing market in the country to secure funding?

I'm sure you'll get a lot of people talking about the light at Sears Point. An alternative needs to be discussed whether an over- or under-pass. That would go a long way to relieve congestion at a relatively low cost. Can this be worked on while still deciding the fate of the main stretch?

Has anyone done an economic study to figure out how much money is lost due to time spent commuting? Whether it's been spent commuting instead of working or loss of goods/services that travel on 37, that has to add up to a significant amount. Would that type be able to be used to secure funding?

Thank you for your time! I move here and see that an express lane in direction depending on time of day? Would that help to cut costs?

Nathan Brommeier
I saw the projection for the interchange e 121 is an estimated 10-20 years while Section B is 7-10 years. I get that Section B will be tolled and you can't really toll an interchange, but most people will tell you that that interchange is the biggest issue on 37s. That should be the first thing worked on. It's time to get creative with funding and figure it out. I'll hold a bake sale... 😊
Comments:

I have spent the last 30 years involved with the SR 37 corridor on several studies.

The San Francisco Bay Trail was left out of the decision to flood the former cargo salt properties and levee removal.

This could have functioned as a bay trail route, and was lost.

In the 1990s California commissioned a Hunt 37 study to look at the corridor. The Bay Trail was part of that plan. The consultants were KORIE Engineering and ZM. No one has commissioned the Sonoma County Regional Park District to conduct a feasibility study of the Bay Trail connection in 2005/06.

Any solution to the corridor needs to consider including a “quality” Bay Trail experience.

Attaching a multi-use path on the side of a busy highway would be a less desirable solution.

The SR 37 project needs to consider viewing the inclusion of a Bay Trail route as an opportunity to promote non-motorized connectivity and a way for tourists who come and spend time in our communities to enjoy the beauty of the Bay.
Tourists spend an average of $147/day on day trips and over $400/day on overnight stays. A beautiful, sustainable, and quality day biking & hiking experience would fit an asset to the north bay.
I understand that this is absolutely necessary to address the impacts of climate change. However, I am very disappointed but not surprised that in order to get this done sooner rather than later that the public will need to be "tolled." Another example of a brutal and dimming the working people.

The lesser of the evils seems to be the toll road where people pay for the distance traveled. I am not a fan of privatization - don't believe in turning over public goods to private for profit entities. A hostage situation is likely to result.

A public transportation aspect must be a part of the solution. Expressway or train might be considered.

Please don't increase the sales tax; yet another regressive solution along with tolls.

Thank you for giving me the opportunity to comment. The citizens of Vallejo are by and large affluent and the people served by this proposed project. We already get hummed by the city fees + sales tax, the state taxes, the county taxes + the rents. We don't want one more.
As a senior citizen on a fixed income, I am very concerned about increased toll bridge & road toll costs. To my knowledge, no senior discount is being considered. Jim Speier, Mayor Sanchez, did not return my emails about this. Most of my activities occur in Alameda & CCC. I had to move to Solano County years ago due to housing costs. It seems that those of us who had the least amount of money & who have to cross bridges, jobs & activities are penalized the most.
Please share your thoughts and ideas for State Route 37!

Date: Oct 2/17
Name: Darrell Schwarm
Address: 

Comments:
For now: 1) place yellow plastic dividers the last half mile between the two lanes lanes approaching Hwy 121 heading east.  
2) Place 1/2 CHP cars to ticket those who cheat.

Long term: allow no cars during commute hours, only a commuter bus of two or three cars only between 7am-2pm. 

OR

Create 2 lanes each way, one just for commute choices.

3) park cars on More Island FREE
4) Have bus at Novato to connect to Santa Rosa/San Rafael Trains, park your ferry+
other buses to S.F.
Please share your thoughts and ideas for State Route 37!

Date: October 2, 2017

Name: Brett A. Olsen

Address: [redacted]

Comments:

This project is great and it can’t get done soon enough. That said, there needs to be something done immediately. I have two suggestions for a faster, temporary ease to the unreasonable back ups for the eastern direction evening commute:

1. Use some of the ample shoulder space and create a second east direction lane. There is enough room, I see cars cheating on the shoulder all the time.

2. Separate the 2 east bound lanes from Lakeville to 1/2 with barricade to eliminate the cheaters when they try to re-enter to lane to Vallejo. They exaggerate the problem.
Please share your thoughts and ideas for State Route 37!

Date: 10/21/2017
Name: Tim Hemstra
Address: [Redacted]

Comments:

IT IS TIME TO FINISH THE KAISER EXPANSION THAT WENT ON FOR SEVERAL YEARS.
IT WAS THE UC DAVIS STANDARDS STUDY REFLECTED THAT OVERWHELMINGLY, COMMUTERS WHO ARE SUBJECT TO !!! ARE SUFFERING NEED A 4-LANE CAUSEWAY.
A 4-LANE CAUSEWAY NEED TO HAPPEN NOW WITH A PRIVATE COMPANY THAT DOESN'T NECESSARILY TAKE ORDERS FROM UNION BOSSES, BUT MAKE A NEGOTIATION CONTRACT THAT Iguarantee an OPTION PURCHASE PRICE IS INTELLIGENT PLANNING.

Please cave is responsible creating a commuter bypass that removes up traffic at sonoma causeway / the traffic light causes preventable congestion.

This is of the essence to make it happen.

Tim Hemstra
Please share your thoughts and ideas for State Route 37!

Date: 10-2-17
Name: Mark Joseph
Address: [redacted]

Comments:

I think the project is essential for getting people and goods around the North Bay Area.

A toll is probably the only realistic way to finance the project, but we should try to keep costs down and come up with some way to offer a tax credit for those who cannot afford the tolls.

There should be some mitigation funds for Napa County to compensate for extra traffic.

Lastly, we should include a biking/walking path parallel with the new roadway in a place that is just not as safe as a place I would be a great amenity for the area (Bay Trail).
Please share your thoughts and ideas for State Route 37!

Date: 10/21/17
Name: Evelyn Van Moore
Address:

Comments: For the very immediate future, let’s look at public transportation options between Vallejo and Novato / Marin. Commuter buses and other bus services provided throughout the day. It would be wonderful to see public transportation limited stops to include Vallejo and this portion of the Bay Area.
Please share your thoughts and ideas for State Route 37!

Date: 10/2/2017

Name: Chris Harris

Address: [Redacted]

Comments:

1. Widen SR 37 to 2 Lanes in both Directions between Mare Island Bridge and Sears Point Raceway

2. Build 2 Track Light Rail Trolley (LRV) from Novato to American Canyon Hwy 12 Junction

3. Build 2 Track Light Rail Trolley (LRV) from Fairfield to Vallejo (Down Broadway Rail Line)

4. Make a FREE PARK & RIDE TROLLEY STATION at Cordelia/Fairfield/Sosue Area

5. Run a 2 Track Light Rail Trolley (LRV) from Vallejo to Napa
Please share your thoughts and ideas for State Route 37!

Date: 200708EN2017
Name: JOHNNY WALKER
Address:

Comments:
2008... 2100 is way too long. The traditional public only financing model won’t work. Bonds financing doubles the cost of projects due to debt service.
The only viable option in my opinion is some form of public/private financing, or just private financing creating a toll facility. The corridor is a vital link in the North Bay; the workers in Sonoma and Marin County would likely be glad to pay for it.
Please share your thoughts and ideas for State Route 37!

Date: Oct 2, 2017
Name: Barbara Feth
Address: [redacted]

Comments:

1. Please prioritize bicycle and rail solutions to reduce the amount of car traffic.

2. Elevate roadway and increase lanes.

3. Provide access from bicycle lanes to piers and levee trails for boating, birding, and hiking.
Please share your thoughts and ideas for State Route 37!

Date: 10/21/2017
Name: Gina Marr Hienstra
Address: [Redacted]

Comments: As a commuter to upper San Rafael for employment, I am open to all innovative concepts possible for the following:

1) Expanding more island access ramp to the Highway 37
2) Creating a better way to shift traffic from a 2 lane to a one lane then in the last 3/4 seconds
3) Brining up the 37 to a 4-lane road with a proper shoulder
   - Having this as a toll road is an option
4) Correcting the traffic light at 121 intersection (both ways) - especially 37 eastbound needs to have improved measures to deter people cutting running the red light & jumping lanes.

Although ride share sounds great, having a Valley to Larkspur ferry connection is better.

I hope you know this project doesn’t take 10 years, we did it really 5 years behind.

Thank you,
Gina Marr Hienstra
Please share your thoughts and ideas for State Route 37!

Date: Oct 02, 2017
Name: David Belef
Address: [Redacted]

Comments:
Absolutely NO Privatization!! No easy debt paid off either!! Keep any revenue in the taxpayers pockets - No Billionaires!!

Must include class I Bike/Pedestrian access

Nothing short of that is acceptable.
Please share your thoughts and ideas for State Route 37!

Date: October 2, 2017
Name: John Fely
Address: [redacted]

Comments:
1) Provide bike path for transit east and west along the highway
2) Elevate the roadway above the wetland
3) Develop hiking and walking trails north of highway 37
Date: Oct 2, 2017
Name: Robin Leong
Address: 

Comments: I worked on the Hwy 37 Study Focus Group. Studies chaired by UC Davis on climate change 50 yrs from now. Considering how much money will be spent on a raised Hwy 37 there should be a comparison of cost to realign it to State Route 12.

If than is not feasible I ask for a bike path with viewing areas to witness the spring and fall migration of birds. It would also be nice to see if new species of waterfowl start nesting as in 2017, Redheads brood were seen on Cullinan Ranch.

Hopefully there will be levees that the salt marsh harvest mouse can move north to south under Hwy 37 during the changes of tides.
Please share your thoughts and ideas for State Route 37!

Date: ______________________________
Name: _____________________________
Address: __________________________________________

Comments: Robust, enjoyable, inviting facilities for bicycles, pedestrians and those wishing to access our open spaces within the corridor must be accommodated and not as an afterthought. High quality public access must be baseline elements of any and all options. Think East span Bay bridge, not old necessity.

Thanks!
Please share your thoughts and ideas for State Route 37!

Date: 10/12/17
Name: Harry Englebright
Address: [Redacted]

Comments: This is an opportunity to incorporate a Class I bikeway path as part of the project to complete an important link in the Bay Trail.
Please share your thoughts and ideas for State Route 37!

Date: 10/2/17
Name: Kathy Kerr
Address: [redacted]

Comments: We need to put in a ferry service from Vallejo to Richmond immediately to relieve congestion. There can then be a connecting bus to the train.

We should immediately widen 37 - 3 lanes + one transit only lane in the middle lane going with the commuter. There have buses that go both north & south to maximize connections. Make them free to alleviate congestion.

Get current rail line back for a commuter train.

Start raising low points now with a body with plans if eventually making it a bridge the whole way.
Please share your thoughts and ideas for State Route 37!

Date: 11-19-17
Name: John PAUL
Address: [redacted]

Comments:

- Safety needs to come first.
- 6 mile west of 12/57 needs to be taken a closer look. People are walking in line while others are using the left turn lane for a faster lane. Please go to “Save Hwy 37” sign my petition and get the blog following the petition.
- This was a great meeting. 45 people showed up.
- Thank you for your good work.
Please share your thoughts and ideas for State Route 37!

Date: October 2, 2017
Name: Amanda Cundiff
Address: [Redacted]

Comments: Thank you for hosting this event to collect community feedback.

I am very concerned and hopeful that there will be public transit between Marin and Vallejo. I personally would use it at least 5x/week. I don't want to drive my car to work, but currently, I have no other choice.

I would like to see the floating 4-lane bridge option explored more thoroughly. I understand it could be more expensive, but the benefits to the Estuary/Wetland - and therefore, our SF Bay economy - would be huge.

I am absolutely opposed to privatization of the highway.

I am in favor of tolls. Drivers should pay for their highway usage. Tolls help pay the costs while also making public transit more affordable by comparison.

Thank you!

Oh - also, we need a network of bike & walking paths in Vallejo, & these could be partly funded by Greenhouse gas Reduction Funding grants from Cal Resource Agency (Green Infrastructure Grants).

If you widen Highway 37 to 4 lanes into Sausalito and Mare Island, you must - absolutely must - make the 2 left lanes HOV lanes so that carpools and public transit buses can truly be express. Thank you.
Highway 37 is a major thoroughfare linking the North Bay counties. It is vital that the various stakeholders (citizens) who regularly use this state highway have the best possible solution as soon as possible. On the regional level, the proposed RMT funding option (which is supposed to be on the ballot) could be an immediate funding source to help with the initial feasibility studies for planning purposes. Long-term, state legislators in Sacramento should be alerted to the immediate concerns and possible solutions.
Please share your thoughts and ideas for State Route 37!

Date: 10/2/17
Name: Teri Shope
Address: 

Comments:

The following alternatives and issues must be addressed in Corridor Improvement Plan:

1. No project - use all funding to invest in public transit, transit alternatives, and incentives to create homes and jobs near transit.
2. Transit - Build bus expressways, ferry service, and bike paths.
3. 100% in-parking lot carpool ratio.
4. Full air quality analysis and mitigation.
5. Bridge, including floating bridge.
6. Full funding for Bay Area connectivity.
7. Conservation easements as an if.
8. No development at Vista Point.
10. Focus on flooding hot spots first.
Please share your thoughts and ideas for State Route 37!

Date: 9-28-2017
Name: Sue & Bob Vargas
Address: 

Comments:

Make improvement of Hwy 37 the #1 State Hwy Improvement Project.

Start with improving interchange of Hwy 37 and Hwy 121.

Do as many short term improvements ASAP.

Elevated Highway seems like the best long range and environmentally sound alternative.

Not doing anything is leading to dangerous driving and more fatal accidents.

Look at Rail Service too.

Besides commuters, the Commercial Truckers going from Hwy 101 to Interstate 80 delivered goods which benefit everyone.
Please share your thoughts and ideas for State Route 37!

Date: Sept 28 2017
Name: Georgene Bonovich
Address: 
Comments:

Thank you for holding this meeting. I was very lucky to see it mentioned on Facebook yesterday, would it be possible to send email communications?

I welcome the short term improvements at the intersection of 121/37 and hope the Caltrans improvements near the Petaluma River keep that portion of the road open.

Please bring better public transportation options to Sonoma. We have practically nothing here, even though we pay for the improvements elsewhere. Please bring smart here. Or at least provide shuttles to Petaluma.
Please share your thoughts and ideas for State Route 37!

Date: 9/28/17
Name: STEVE BIRDLAUGH
Address: 

Comments:

Please show the railroad's east location on the display - Brazos Bridge to Napa Junction -

Please notify me of the October meeting with environmental groups.
Please share your thoughts and ideas for State Route 37!

Date: 9/28/17
Name: ROGEN RUSY
Address: [redacted]

Comments:

1. Fund small projects to improve commute times while waiting for EIR/STUDIES. $1-4 projects that would help (short term) 1-4 years.

1. Lengthen left turn lanes at Eureka Avenue
2. Lakeville Road (1/2 mile) to allow more traffic to exit Lakeville

2. Change current configuration of Hwy 37 Past Sears Point, extend 2 lanes Eastbound for approximately 2 miles. This would alleviate traffic stacking back to Napa/Sonoma junction on most nights. (See detail below)

3. Have passenger rail service from Napa/Sonoma junction to allow movement of commuters into Marin County and integrate with SMART system.
Please share your thoughts and ideas for State Route 37!

Date: 09-28-17
Name: John Pagan
Address: [Redacted]

Comments:

“I feel safety needs to come first. I have been trying to get a section on the east side of 121/37 split intersection over 160 people agree with me. People are backing up traffic all the way beyond. When it is safe to make a decision, it should be a solid white line to force them into the right lane, go to the exit they see.”

“I’m told that the solution would cost less than $2M and take less than 2W to do and the bridge wing in that left lane problem. People can be doing the bridge wing in one week. It could be in the best design for the project. “Caltrans blames GAP, GAP blames Caltrans.” It seems scary to hear the engineers ‘Does not seem to care’ they ought to take several years to meet an ‘intersection’ act.”

“This is all for comment about!”
State Route 37 Improvement Plan
Sonoma Open House

Please share your thoughts and ideas for State Route 37!

Date: 9/28/17
Name: Kat Kubal
Address:

Comments: I would like to voice my support for SMART train to come along the Hwy 37 corridor.
Please share your thoughts and ideas for State Route 37!

Date: 9/28/2017
Name: [Redacted]
Address: [Redacted]

Comments:
- CHARGE TOLL FEE
- Widen LANES
Comments: Thank you for organizing this information session. It looks like a 4-lane toll road (all lanes charged) will happen. I am concerned whether the planners are considering if variable pricing toll lanes (express lanes) were being considered. I know from experience that a complete toll road will be publicly unpopular. There may it may also consider other undesirable effects by incentivizing drivers to other routes, and increase system congestion. Please consider the idea of Express Lanes.

Along the same lines, there are immediate congestion concerns that need to be addressed, something worth considering (if enough capacity is to create a middle reversible lane with permanent barriers on each side. This would be a zipper lane. The lane direction will depend on traffic conditions and people will be charged for the use of the lane. (I am thinking that this lane is only for segment B). The toll price can vary depending on demand and people can choose to pay to use 37 with their wallets or just with their time. This solution provides an equitable outcome and generates immediate revenue and congestion savings. Moreover, you could earmark a portion of the revenue to maintaining the local ecological system.

* I'm envisioning gates that will open and close at each end of segment B.
Hello,

I am a regular commuter, Bay Area driver and native to the Bay Area as well. My thoughts below:

121/37 intersection:
Traffic going to Sonoma via 121 on EB 37 sits behind late merging vehicles. Making both EB 37 lanes dedicated to going to Vallejo/Mare Island until immediately before the light at 121 will worsen traffic conditions and make getting to Sonoma even worse. In addition it will increase traffic congestion on Lakeville Hwy as this alternate route becomes increasingly used.
Ideally, the road would be partitioned prior to the crest of the hill with a barrier to separate the traffic going EB to Vallejo/Mare Island from the traffic turning north into 121 to Sonoma. If possible, the change from 1 lane to 2 lanes EB before the crest of the hill would also be an improvement.

Round about is a TERRIBLE idea. They have merit but not in a high traffic intersection like this one. Has anyone actually looked at how many failed roundabouts have been installed in the Bay Area? And accidents?

Shifting the EB 37 merge to east of the railroad tracks would likely help.

If a bike lane is going to go on the section from 121 to Mare Island it has to be behind a barrier. It's too long of a stretch and susceptible to too many varying light conditions to be safe for bicyclists. However, bike lanes SIGNIFICANTLY drive up construction costs (as we've all seen on 101). Where is the evidence of need, usage and interest for this that would validate the cost? And considering the costs, why is it not listed as an option, instead of automatically included? After all we're talking about putting the burden of these changes on the tax payers and road users in the form of taxes and tolls and there is a high percentage of lower income/working class drivers that can't afford these costs. Why wouldn't a SMART Train option be considered instead of a bike lane for those 10 feet?

Thank you,
Amber
APPENDIX C:

DRAFT CORRIDOR PLAN COMMENTS
October 16, 2017

Robert Z. Guerrero
Senior Project Manager
Solano Transportation Authority
One Harbor Center, Suite 130
Suisun City, CA 94585

Dear Mr. Guerrero:

We are writing to provide comments from the State Route (SR) 37 – Baylands Group on the *Draft SR 37 Transportation and Sea Level Rise Corridor Improvement Plan*, dated September 18, 2017.

The SR 37 – Baylands Group is comprised of North Bay wetland land managers, ecological restoration practitioners, and other stakeholders with a long-term interest in the conservation and restoration of the San Pablo Baylands. Significant public investments have already been made along the length of the SR 37 corridor to protect and restore functional wetlands, ecosystem connectivity, climate resilience, and protect infrastructure, including SR 37. We recognize that the challenges of severe congestion and seasonal flooding that currently plague SR 37 and will be exacerbated by sea level rise and increasing population in the North Bay call for a SR 37 redesign solution. However, such a redesign must be guided by sustainable principles and protect the values and services that the natural and agricultural lands provide to the residents of the region. The investment in long-term sustainability made now will pay enormous dividends for future generations in avoided infrastructure costs. We look forward to working together, along with local stakeholders and regulatory agencies, to ensure that the SR 37 alternatives include design features that protect and restore habitat connectivity, wetlands, and agricultural lands.

The SR 37 – Baylands Group (Baylands Group) was convened in June 2017 by the Sonoma Land Trust in response to the formation of the State Route 37 Policy Committee and its stated purpose of advancing plans to redesign and rebuild SR 37. We are committed to ensuring that redesign of SR 37 is compatible with and advances the ecological restoration and conservation goals for the San Pablo Baylands (See attached SR 37 – Baylands Group Vision Statement and Guiding Principles). To support this effort, the State Coastal Conservancy is providing regional leadership to the Baylands Group through a partnership with Sonoma Land Trust under the Conservancy’s Climate Ready Technical Assistance Grant Program, and San Francisco Bay Joint Venture (Joint Venture) is funding the San Francisco Estuary Institute to provide technical support. In addition, the Joint Venture’s Management Board, composed of non-profits and state and federal agencies working on San Francisco Bay habitat conservation, passed a resolution giving its support to a redesign of SR 37 that is compatible with and advances the ecological restoration and conservation goals for the San Pablo Baylands.

The Baylands Group is developing a Preliminary Vision for the four-county SR 37 corridor (San Pablo Baylands), which will include a map depicting existing habitats, completed, current, and planned habitat restoration projects, and conceptual diagrams of ecological processes illustrating the importance of connectivity across SR 37. We anticipate working with the Policy Committee to incorporate the Preliminary Vision into the SR 37 corridor plan and design process via collaboration between the Baylands Group and MTC’s Environmental Working Group.

Our comments follow.
Phase 1: Corridor Improvement Plan

1. Improvements to the SR 37 corridor should be integrated with implementation of existing habitat goals and the extensive ecological planning for this region that has already occurred to ensure ecosystem function and landscape resiliency into the future.

2. The corridor improvement project should be defined as an array of alternatives that meet goals to relieve traffic congestion of SR 37 while adapting to sea level rise rather than assuming the road will be reconstructed in its current location. Integration of the project’s transportation and ecological goals could be achieved by elevating the highway on a bridge causeway, moving traffic inland, planning for alternative transportation options, or other alternatives.

3. A thorough examination of alternatives, including an inland highway and a North Bay bridge, is needed. Since the Corridor Improvement Plan is intended to feed into the California Environmental Quality Act (CEQA) process, it important not to rule out alternatives that would avoid impacts to baylands habitats at this stage. Redesign of the highway in its current alignment should be selected as the preferred alternative only if is determined, through CEQA analysis, to be the least environmentally damaging option.

4. In developing the alternative of reconstructing SR 37 along its current alignment, improved ecological connectivity should be a central objective. The primary means of achieving this objective is to “Elevate Highway 37 and modify or realign rail lines and other infrastructure to allow the full passage of water, sediment and wildlife.” This recommendation is found in The Baylands and Climate Change: What We Can Do, the 2015 update to the 1999 Baylands Ecosystem Habitat Goals report. The 2015 Science Update represents the consensus of over 100 scientists representing a cross section of expertise and experience gained through studying and working in the San Francisco Bay.

Historical ecology should be the starting point for understanding the San Pablo Baylands and the need for improved connectivity. For example, east of Sonoma Creek, there was a naturally-occurring wave-built berm along part of the area that is now SR 37. In this area, wetlands received tidal flows through sloughs extending from rivers and creeks, rather than being directly connected to San Pablo Bay. The road was originally built on the natural berm along part of this route, but in other places the road cut through marshes and was built on a man-made berm. In those places, the road cut off the marshes from their natural tidal connection to San Pablo Bay. SR 37 is now located along the same alignment. If the road were to be rebuilt in its current location, different designs would be needed in different segments, based on the need for restoring historic hydrologic connectivity.

Given the extensive changes that have occurred over that past century and expected changes due to climate change, historical ecology is only one piece of the puzzle. To support conservation and restoration of the Baylands, SR 37 corridor improvement should include consideration of:

   a. Historical ecology;
   b. Changes that have occurred since the land was diked and drained for agriculture, including subsidence;
   c. Remaining historic habitats and other valuable existing habitats;
   d. Habitat conservation and restoration projects that have been completed or are ongoing or planned;
   e. The impacts of projected sea level rise on wetlands, including the need for marsh migration; and
   f. The needs of specific wildlife populations.

In other words, in some areas, elevation of SR 37 may be needed to restore a historic tidal connection, while in other areas it may be needed to improve habitat connectivity for endangered tidal marsh species, or to accommodate marsh migration due to sea level rise.
5. Direct impacts to habitats and wildlife, including endangered species, must be avoided or minimized. Any mitigation should be accomplished by supporting wetlands restoration in the San Pablo Baylands that is compatible with existing habitat goals for the area, not through offsite mitigation.

6. Near-term solutions should protect wetland resources and maintain restoration options to the maximum extent possible. They should be designed to avoid filling wetlands and the Bay and avoid placing infrastructure, such as sea walls, that would be barriers to tidal exchange. Near-term solutions that do not involve construction of new roadway elements (such as express bus service, park and ride lots and organized carpools and vanpools) are encouraged.

7. Near-term solutions should avoid foreclosing design options. Near-term solutions should not foster an acceptance of the status quo or a premature commitment to incremental improvements rather than open-minded consideration of a design that is significantly different from the current one. Pursuing structural near-term improvements provided on Page 26 could narrow the full range of design options and could result in foreclosure of options for tidal wetland restoration and negatively impact the connectivity discussed above.

8. Agencies leading the corridor improvement process should avoid piecemealing under CEQA. Given the limited utility of addressing current and future flood risk on one part of the highway without the others, pursuing road segment improvements as separate projects with their own environmental documents, rather than under a programmatic EIR for the whole corridor, could result in piecemealing under CEQA. CEQA does not allow piecemealing because it can result in underestimating significant impacts and can hinder development of a comprehensive solution.

Phase 2: Design Alternatives Assessment

9. Project alternatives developed in the Design Alternative Assessment (DAA) for the segment between SR 121 and Mare Island should be evaluated based on their ability to achieve the following goals.

   a. As in the corridor-level analysis, connectivity that is restricted by the current form of the highway should be restored in areas where it is needed, based on consideration of the factors above (historical ecology, existing habitat, current and planned restoration projects, sea level rise projections and the need for marsh migration, needs of particular wildlife populations, etc.). Connectivity includes hydrologic connectivity needed to support wetland processes, such as sediment transport to enable marshes to keep up with sea level rise, as well as connectivity needed by fish, wildlife and plant communities.

   b. As in the corridor-level analysis, direct impacts to habitats and wildlife, including endangered species, must be avoided or minimized. Again, any mitigation should be accomplished by supporting wetlands restoration in the San Pablo Baylands that is compatible with existing habitat goals for the area, not through offsite mitigation.

We look forward to further exploring these issues through the collaboration between the Baylands Group and MTC’s Environmental Working Group.

Detailed Comments on the Corridor Improvement Plan

10. Pages 8 and 19. The study uses relatively old estimates of sea level rise projections. Newer models, based on more recent observations and modeling improvements, indicate higher rates of sea level rise are likely under more extreme greenhouse gas emission scenarios. Although the mean level of sea level rise in the study is consistent with the median projection of the most recent Ocean Protection Council (OPC) report (2017), the upper limits of projections are much higher (range of NRC 2012 at 2100 17-66 inches, range of OPC study 19.2-120 inches). As the report acknowledges, the State’s guidance to plan for a worst scenario, planning for SR 37 should include the new 10-foot projections in their planning
process. An adequate assessment of project risks and costs will need to include this larger rate of sea level rise with a 100-year storm. It is also worth noting that substantial portions of sections A2 and B1 are vulnerable to inundation with only 1.6 feet of sea level rise (see www.ourcoastourfuture.org and below).

11. Page 11. Add the following text to the end of the sentence in the green text box: “...using nature-based solutions.”


13. Page 20. There should be net zero wetland loss. Many of the Baylands along the B2 section of the corridor are high quality habitat that will prove difficult to mitigate given the length of time needed for tidal marsh restoration and future projections of sea level rise.

14. Pages 34. Wetland mitigation should be performed on site, not off site. Mitigation should be within the SR 37 corridor even if large-scale on site mitigation is not feasible. Smaller mitigation sites within the watershed have potential for connectivity and expanding habitat. These localized benefits would not be realized through restoration of a large, off site mitigation parcel.

15. Throughout the document, the spelling for Ridgway’s rail should be corrected. There is no ‘e’ after the ‘g’.

Conclusion

We view this planning process as an iterative one and look forward to our continued work with the SR Policy Committee and agency staff. The forthcoming SR 37 – Baylands Group Preliminary Vision will provide additional guidance to inform this process. Thank you for the opportunity to comment on the Draft SR 37 Transportation and Sea Level Rise Corridor Improvement Plan. Feel free to contact Jessica Davenport, Project Manager, State Coastal Conservancy, at Jessica.Davenport@scc.ca.gov or (510) 286-4164 with any questions you may have.

Sincerely,

SR 37 – Baylands Group

- Audubon California
- Ducks Unlimited Inc.
- Marin Audubon
- Point Blue Conservation Science
- San Francisco Bay National Estuarine Research Reserve
- San Francisco Estuary Institute
- San Pablo Bay National Wildlife Refuge, U.S. Fish and Wildlife Service
- Sonoma Land Trust
- State Coastal Conservancy
- Fraser Shilling (Road Ecology Center, UC Davis; for identification purposes)
- Peter Baye, Independent Consulting Wetland Ecologist

Attachment:

SR 37 – Baylands Group Vision Statement and Guiding Principles
Vision Statement and Guiding Principles

This Vision Statement and Guiding Principles were developed by the State Route (SR) 37 – Baylands Group, which is composed of North Bay wetland land managers, ecological restoration practitioners, and other stakeholders interested in the conservation and restoration of the San Pablo Baylands.

Vision:
Integrate infrastructure improvements for SR 37 with existing and future habitat planning, conservation and restoration to ensure healthy ecosystem function and resilience to landscape scale change of the San Pablo Bay.

Guiding Principles:
1. The San Pablo Baylands are one of the largest open spaces remaining on the San Francisco Bay and provide a unique opportunity for improving habitat conservation. Improvements to the SR 37 corridor should be integrated with implementation of the Baylands Ecosystem Habitat Goals1,2 to ensure ecosystem function and landscape resiliency into the future.
2. We recognize the extensive ecological planning that has come before and seek to integrate it with SR 37 plans and design.
3. Multiple issues, including increased traffic, sea-level rise and land use changes, make implementation of both SR 37 redesign and habitat goals urgent and time sensitive; planning should lead to implementation.
4. Disadvantaged communities are disproportionately affected by tolls. Therefore, we seek opportunities to minimize financial impacts to disadvantaged drivers and to ensure that the highway design relieves, rather than redirects transportation pressure.
5. While the SR 37 corridor extends from east to west, ecological enhancement and flood protection opportunities occur from north to south across SR 37 as rivers and creeks (i.e., Napa River, Sonoma Creek, Tolay Creek, Petaluma River, and Novato Creek) connect the bay’s mudflats and marshes to their watersheds.
6. The SR 37 design will not negatively impact the significant investment in existing and future conservation and restoration projects and associated public access and recreational facilities in the San Pablo Baylands, and will seek to enhance them wherever possible.
7. The SR 37 and ecological design will plan for and accommodate sea level rise through 2100, thereby increasing resilience and reducing future costs.
8. The SR 37 design will include opportunities for multi-modal transportation including bike paths and passenger rail.
9. We recognize design constraints related to federal, state and local transportation regulations and engineering guidelines, and we seek opportunities for ecological innovation recognizing these constraints.

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10. By understanding that ecological and physical processes differ along the transportation corridor, it will be possible to develop ecologically appropriate design criteria for each section.

11. We understand that the language we use should be clear and recommendations feasible and practicable for the SR 37 design.

12. We acknowledge the importance of developing a SR 37 design that protects the mosaic of existing land uses, such as farming and ranching, and the ongoing operation of stormwater pumps and other infrastructure on public and private lands in the San Pablo Baylands.

Who We Are:
The SR 37 Baylands Group was initially convened in June 2017 by the Sonoma Land Trust in response to the acceleration of plans to redesign and rebuild SR 37. The group’s goal is to contribute to a cross-sector plan to redesign the SR 37 corridor for climate resilience, transportation efficiency and ecological restoration.

The SR 37 Baylands Group is open and informal. The State Coastal Conservancy is providing regional leadership to the group through a partnership with Sonoma Land Trust under the Conservancy’s Climate Ready Technical Assistance Grant Program. The Conservancy is facilitating communication and engagement with other agencies, including the California Department of Transportation, the Metropolitan Transportation Commission, and environmental regulatory agencies. The Conservancy, the Sonoma Land Trust and the San Francisco Estuary Institute volunteered to convene an initial series of committee meetings, which are being facilitated by the Center for Collaborative Policy.

The first committee meeting in July 2017 focused on the development of the Vision Statement and Guiding Principles. The document was developed by group members who attended the meeting or contributed input or support via email. They include individuals affiliated with the following agencies and organizations: Audubon California, California Department of Fish and Wildlife, California Wildlife Conservation Board, Ducks Unlimited, ESA, Friends of the San Pablo Bay National Wildlife Refuge, Marin Audubon, National Heritage Institute, Point Blue, Sonoma Resource Conservation District, Sonoma County Agricultural Preservation and Open Space District, State Coastal Conservancy, San Francisco Bay Joint Venture, San Francisco Estuary Institute, Solano Land Trust, Sonoma County Water Agency, Sonoma Ecology Center, Sonoma Land Trust, The Bay Institute, UC Davis, United States Fish and Wildlife Service, and UC Berkeley.
Oct. 13, 2017

Supervisor David Rabbitt, Chair
State Route 37 Policy Committee
525 Administration Drive, Room 100
Santa Rosa, CA 95403

Via E-Mail

Re: State Route-37 – Comment on Draft SR 37 Transportation and Sea Level Rise Corridor Improvement Plan.

Dear Supervisor Rabbitt,

Greenbelt Alliance appreciates the opportunity to provide these comments on the draft SR 37 Transportation and Sea Level Rise Corridor Improvement Plan (Corridor Plan). We understand that the Corridor Plan is part of the Design Alternative Assessment (DAA) process to identify near-term and long-term strategies for the SR 37 corridor. The objective of the DAA is to plan and expedite the delivery of improvements in the study corridor to address the threat of sea level rise and traffic congestion.

Greenbelt Alliance has been engaged in the public process for SR 37 corridor improvements by participating in policy committee and public workshops and meetings.

Greenbelt Alliance’s comments on the Draft Corridor Plan reflect our organization’s focus on land-use issues across the nine-county Bay Area region—including land conservation, smart growth development, and their intersection.

We support the stated objective of a SR 37 final plan that prioritizes environmental and habitat enhancement to create a multifunctional project that goes beyond traditional roadway corridor planning, particularly in the face of climate change, as stated on Paged 20 under Implementation Plan.

When considering the short, medium and long term options for addressing sea level rise and mobility along this transportation corridor, we urge you to consider the following:

**Natural and Agricultural Landscapes**

The SR 37 corridor is a regionally, nationally and internationally important greenbelt consisting of high-value protected wetlands and uplands that provide important ecosystem services including water quality, flood protection, endangered species habitat, and open space. As stated in the Corridor Plan, a net-zero wetland loss approach and large-scale on-site restoration should be prioritized throughout the DAA process.

Achieving a self-mitigating project should be the ultimate goal, as suggested by Steven Moore of the California State Water Resources Control Board at a recent panel discussion hosted by the Bay Area Resilient by Design Challenge.
As stated in the Corridor Plan, the creation and implementation of a Regional Advanced Mitigation Plan (RAMP) is one potential approach. We strongly support examining how participation in a RAMP program could foster robust, coordinated conservation activities along the SR 37 corridor.

We also urge you to consider the extensive research on landscape-scale solutions for the SR 37 corridor solutions provided by UC Davis Professor and Co-Director of the Road Ecology Center Dr. Fraser Shilling.

**Land Use**

The potential for new transportation investments in the SR 37 corridor to influence land use patterns within the corridor and across the North Bay must be considered and fully analyzed in the Corridor Plan and DAA. While much of the land along SR 37 between US 101 and Interstate 80 is protected as wetlands and open space by public and private entities, there are several privately owned undeveloped areas that could be at greater risk of sprawl depending on how the corridor changes, such as Sears Point Raceway and Port Sonoma Marina. These risks could extend into other areas as well if not carefully addressed. These potential impacts should be studied and addressed to ensure that the envisioned improvements to the area’s climate resiliency and mobility patterns come to fruition.

**Mobility**

Greenbelt Alliance urges a comprehensive analysis of public transit options and alternatives to single occupant automobile travel along the corridor as part of the Corridor Plan and DAA. The analysis should include a variety of modes including rail, ferry, express buses, car sharing, car pooling and emerging on-demand transportation models. Now that the SMART line is running, it is more timely than ever to consider improved east-west transit solutions.

Trails that provide full accessibility for biking and walking should be an integral part of the SR 37 Corridor Plan. Given that the wetlands are an important part of the Pacific Flyway, the corridor should provide trail connectivity, public access and interpretive stations. Full funding for these components need to be included in the project budget.

**Greenhouse Emissions and Vehicle Miles Traveled**

Greenbelt Alliance urges a comprehensive analysis of the greenhouse gas emissions that will be generated by SR 37 transportation and sea level rise solutions. In particular, the full scope of Vehicle Miles Traveled with various scenarios needs to be considered. Ultimately, any increases in GHGs and VMTs should be avoided or mitigated to meet state and local greenhouse gas emission reduction mandates and objectives.

**Social Equity**

Finally, the Corridor Plan and DAA must consider methods to equitably and sustainably address the social and economic impacts on low-income families that currently use SR 37, particularly if tolls are instituted. The options and costs for addressing this issue needs to be included in the financial analysis and should not be omitted from the Corridor Plan.

**Next Steps**
Greenbelt Alliance urges the SR 37 Policy Committee and the county, regional and state agencies involved to prioritize transparency and coordination with the environmental community. This will allow all of us to collaborate and be the more effective in helping move the SR 37 corridor planning forward and advance a more sustainable, equitable, and economically prosperous region.

We understand that the SR 37 Planning consultant intends to meet with environmental groups later this month, and that the Metropolitan Transportation Commission is convening an environmental working group. We understand that there is also a separate Baylands Working Group meeting on a regular basis. We are unclear as to when these groups will be convened and who will be the primary facilitator of these groups. We look forward to the opportunity to provide our expertise and perspectives to these environmental and related processes on the SR 37 Corridor Plan and DAA.

Thank you for consideration of our comments. Please include us in all communications, meetings and notices related to the SR 37 corridor improvement process, Corridor Plan, DAA and Public Policy Committee.

Sincerely yours,

Teri Shore, Regional Director
North Bay
707 575 3661
tshore@greenbelt.org

Amy Hartman
Amy Hartman, Regional Representative
Solano County
(707) 400-0541
ahartman@greenbelt.org
Dear Robert,

This email is in response to the attached Highway 37 Corridor Improvement Plan. The Bay Area Ridge Trail Council works to plan, promote and sustain a connected hiking, cycling, and equestrian trail on the ridgelines around San Francisco Bay—linking people, parks and open space for today and future generations. The success of the Ridge Trail relies on successful regional and local trail connections throughout the region. The Bay Trail connection along Highway 37 is one of these critical trail connections for the Ridge Trail, Delta Trail and Vine Trail.

The Ridge Trail Council feels that the five alternatives shown in the plan do not address pedestrian and bicycle access in a sufficient manner. For example, none of the options accommodate pedestrians and the majority do not separate bicyclists from the 55+ mph vehicular traffic.

The Ridge Trail Council advocates for a Class 1, fully separated multi-use path that accommodates both bicycles and pedestrians as a baseline with additional opportunities for robust public access tiering off of whatever roadway facility is ultimately chosen.

Thank you for your time and consideration of our comments.
Liz

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Liz Westbrook
Trail Director
Bay Area Ridge Trail Council
1007 General Kennedy Ave. #3
San Francisco, CA 94129
415-561-2595 x 202
www.ridgetrail.org

Preview attachment Draft Hwy 37 Corridor Improvement Plan.pdf
October 16, 2017

rguerrero@sta.ca.gov

Robert Guerrero, Senior Planner
Solano Transportation Authority
One Harbor Center, Suite 130
Suisun City, CA 94585

RE: Comments on State Route 37

Dear Mr. Guerrero:

The Marin Audubon Society writes in support of the letter sent by the Baylands Group on the Draft State Route 37 Transportation and Sea Level Rise Corridor Improvement Plan. We have one recommendation in addition to the comments made by the Baylands group in their October 16 letter. Our recommendation is that an alternative which avoids impacts to the aquatic ecosystem of the Highway 37 area be considered and evaluated before alternatives involving mitigation are considered.

The preferred mitigation in the CEQA is avoidance. In compliance with that guidance, MTC should first consider alternatives that would avoid adverse ecosystem impacts. Only after avoidance is determined to be infeasible should alternatives that would minimize and/or replace wetlands on or off-site, or through a bank be considered. We note also that both the Federal 404 Guidelines and the San Francisco Bay Regional Water Quality Control Board require an Alternatives Analysis which also must demonstrate that there is no practicable alternative which would have less environmental impact on the aquatic ecosystem.

Thank you for considering our recommendation.

Sincerely,

Barbara Salzman
President
October 13, 2017

Mr. Robert Guerrero
Solano Transportation Authority
One Harbor Center, Suite 130
Suisun City, CA 94585

Subject: SR 37 Transportation and Sea Level Rise Corridor Improvement Plan

Dear Mr. Guerrero:

Thank you for the opportunity to comment on the above-referenced document. As you are aware, the San Francisco Bay Trail is a planned 500-mile walking and cycling trail around the entire San Francisco Bay running through all nine Bay Area counties and 47 cities. 354 miles are currently in place, serving millions of residents and visitors alike as they use the trail to connect between neighborhoods, schools, transit, jobs, shopping, parks and to the unique bay shoreline. The mission and goal of the Bay Trail is a Class I, fully separated multi-use pathway located adjacent to the shoreline.

The current planned Bay Trail alignment in the North Bay is within the Highway 37 corridor, and Bay Trail staff have been involved in the various discussions and planning efforts—the UC Davis study and the current Highway 37 Policy Group—since their respective inceptions. We are pleased to see the amount of focus and attention that is being paid to this vital transportation corridor in the light of sea level rise and increasing traffic congestion, however, we are concerned that the needs of the Bay Trail and the non-motorized users it serves are not adequately accommodated in the discussion or documents to date. Our main concerns are as follows:

- Safety—All options need full barrier protection for non-motorized users
- Pedestrians must be accommodated
- That a complete and continuous multi-use pathway is a baseline element of any alternative and moves through planning, environmental review, design, permitting and construction in tandem.
Page 19 of the current Draft Highway 37 Corridor Improvement Plan portion of the Design Alternatives Analysis (DAA) states:

“There are various options to constructing a raised segment B that accommodate multi-modal transportation operations and SLR resiliency while minimizing environmental impacts and construction costs.

- An option of providing a 12’ barrier separated Class IV bicycle facility on the roadway connecting to the Class I bicycle facility on the Bay Trail.”

It is unclear what “Class I bicycle facility on the Bay Trail” is being referenced here, but it is important to note that of the examples that follow on pages 25 and 26, only two of the five propose a barrier, three propose a rumble strip as separation from high-speed traffic, and not a single alternative proposes to accommodate pedestrians.

Bay Trail Project comments to date have repeatedly stated that regardless of what entity ultimately owns and operates this facility, inclusion of Class I, fully separated multi-use pathway along the entire length of the project is of paramount importance and must be and remain a baseline element of the project. It is important to note that the current condition in Segment B on Highway 37 is a 12’ travel lane, a 2’ rumble strip, and a 6’ shoulder from which bicycles are not currently prohibited. And yet bicycles are exceedingly rare on any part of Highway 37 because it is simply too dangerous. Three of the proposed design alternatives do little more than add a few additional feet to the current condition.
The options shown that include a barrier do not illustrate an inviting condition. While understood that these are concept level plans, it is imperative that plans for Highway 37 include the following from the outset:

- **Minimum pathway width** of 12’ clear with two 2’ shoulders. Current shown is an 8’ wide two-way bicycle only path with 2’ shoulders.
- **Positive barrier** separating traffic from multi-use path, designed to protect pathway from debris while also allowing visual penetration.
- **Robust safety analysis**—which side for path? Wind, pollution, debris, must be evaluated
- Routine **maintenance** and repair of facility must be incorporated into project
- High quality **connections** to existing and future segments of Bay Trail such as Port Sonoma, Sonoma Baylands, Sears Point, Tubbs/Tolay loop trail, Skaggs Island, White Slough Path, Wilson Avenue, the Vallejo Waterfront and ferry, and the Napa Valley Vine Trail and other important local destinations must be included and well designed.
- **Scenic viewing/resting areas**, including access down to ground level boardwalk platforms with interpretive displays must be baseline elements of the project.
- **Pathway lighting** to allow nighttime use
- **Tolling**—the Bay Trail is and must remain **free** and accessible to the public at all times.
- **Design** will be of particular importance due to the length of the facility. The East Span Bay Bridge represents good bike/ped design. Yolo Causeway on Highway 80 near Sacramento is poorly conceived and executed.
- **All aspects of the pathway**—planning, designing, permitting, funding, construction—must move forward together.

We encourage the designers to ride and walk on existing bridges with adjacent Bay Trail facilities (Golden Gate, Carquinez, Benicia- Martinez, Dumbarton, East Span Bay Bridge, and, in 2018, the Richmond-San Rafael Bridge) to understand the users perspective. Bike/ped facilities added to a bridge or other existing facility as an afterthought are usually of poor quality and provide an unpleasant user experience, whereas facilities like the East Span of the Bay Bridge with an 11’-12’ foot breakdown lane separating the pathway from traffic are much more enjoyable. Integrated design for vehicles, the environment, and non-motorized users is the key to success for this important, large scale project.

The importance of including the most robust version of bicycle and pedestrian facilities in the planning phases cannot be overstated. Some have noted over the past few years of discussion that the Bay Trail could be placed on the levees that may remain in place below an elevated structure, should that alternative move forward. While such an approach could provide value for a time, the underlying, fundamental reason for tackling the monumental Highway 37 challenge is that the current levees and roadways are being overtaken by sea level rise.
Therefore, any scenario that leaves the Bay Trail below the future roadway structure either leads to a discontinuous trail or requires a massive parallel effort to build an entirely separate continuous trail off of the roadway.

As the DAA moves to the next phase of more detailed design consideration, please ensure that bicycles and pedestrians are accommodated with the items listed above incorporated into any and all alternatives. Additionally, any near and mid-term projects to address traffic and/or SLR on Highway 37 should seek opportunities to advance the Bay Trail. The Sonoma County Regional Parks Department should be consulted regarding current efforts to connect the Sears Point Bay Trail (currently ending near the Hwy 121/37 intersection) to the Tubbs/Tolay Bay Trail. Several short-term fixes are proposed for the 37/121 and SMART Rail intersection, and opportunities to advance the goals of the Bay Trail, Sonoma County Regional Parks, and the traveling public should not be missed.

The Bay Trail has resolutions of support from all 47 cities it passes through and enjoys a deep base of support from elected officials at all levels. Now is the time to ensure that meaningful, desirable accommodation for the non-motorized public is included in our planning efforts, not merely the minimum required by Deputy Directive 64. This regional, multi-disciplinary effort represents a brilliant-if-challenging opportunity to design world-class public access, environmental restoration, and adaptive roadway design all in one. Now is the time to be visionary.

Thank you again for the opportunity to be a part of this exciting and important project. I can be reached at (415) 820-7909 or by e-mail at mgaffney@bayareametro.gov.

Sincerely,

[Signature]

Maureen Gaffney
Principal Planner
San Francisco Bay Trail Project
October 13, 2017

Mr. Robert Guerrero
Solano Transportation Authority
One Harbor Center, Suite 130
Suisun City, CA 94585

SR 37 Transportation and Sea Level Rise Corridor Improvement Plan

Dear Mr. Guerrero:

The Marin, Sonoma, and Napa County Bicycle Coalitions appreciate the opportunity to provide input on the SR 37 Transportation and Sea Level Rise Corridor Improvement Plan. Our organizations work to promote safe bicycling for transportation and recreation.

The North Bay is celebrated for its picturesque cycling opportunities in spite of limited access to its baylands and east-west connectivity between counties. Given the increasing adoption of e-bikes, which greatly expand the reach of bicycles for a broader population, the desire to choose active transportation for utilitarian or recreational purposes will continue to grow. Most people, however, will choose to bike only if facilities are designed in a safe and inviting manner.

Investments along the Highway 37 corridor present a unique opportunity to address these needs and enable people to access and enjoy the North Bay’s shoreline and wetlands. It is a key 19-mile stretch in the long-planned 500-mile San Francisco Bay Trail and would provide a needed east-west connection between a number of regionally-significant multi-use pathways that are existing or planned, including the North-South Greenway/SMART Pathway, Petaluma River Trail, and Napa Vine Trail.

We appreciate the steps being taken to address the corridor’s worsening traffic congestion and threat of sea level rise, but are troubled by the lack of consideration given to those who would use the corridor by foot or bike. Our recommendations are as follows:
1. Provide a physically separated, continuous multi-use pathway that accommodates people travelling by foot and bike. In order for the corridor’s multi-use pathway to meet its potential as a world-class facility, we urge the agencies to 1) expand access to include those travelling by foot and 2) design it in a manner that is safe and appealing. On the latter, it’s crucial that the pathway is physically separated and protected from vehicular traffic. The use of rumblestrips as a buffer between people bicycling and heavy traffic travelling 50+ MPH is unacceptable.

2. The multi-use pathway described above should be included as a baseline element of the project. This multi-use pathway should be planned, designed, permitted, funded, and built in lockstep with the rest of the project.

3. The multi-use pathway must connect seamlessly with other regional and local bicycle and pedestrian networks. As noted above, a multi-use pathway along the Highway 37 corridor has the potential to connect to a number of existing and planned pathways. These connections should be prioritized as the design process advances.

As the project moves forward, please ensure that near, mid, and long-term improvements for the corridor advance the recommendations listed above with the underlying goal of creating a corridor that is safe and inviting for people travelling by foot and bike.

If improved as recommended above, the corridor would become an incredible recreational asset for the region. Please take advantage of this once-in-a-lifetime opportunity to deliver a project that enables people to actively and safely enjoy the North Bay’s shoreline, connects our counties, and serves the larger vision of completing the Bay Trail.

Respectfully Submitted,

Bjorn Griepenburg
Policy & Planning Director
Marin County Bicycle Coalition

Alisha O’Loughlin
Executive Director
Sonoma County Bicycle Coalition

Patrick Band
Executive Director
Napa County Bicycle Coalition
October 13, 2017

David Rabbitt, Chair
State Route 37 Policy Committee
525 Administration Drive, Room 100
Santa Rosa, CA 95403

Via email

Re: State Route-37 – Comment on Kimley/Horn Corridor Improvement Plan

Dear Mr. Rabbitt:

On behalf of the Sonoma County Transportation and Land Use Coalition, I submit the attached comments and observations concerning the Draft Corridor Improvement Plan that has been submitted by the consultants, Kimley/Horn. We commend the consultant for presenting a plan that highlights the need for immediate, low-cost improvements to increase the capacity of the 2-lane stretch of highway, particularly with respect to the Sears Point intersection of SR-37 and SR-121. However, we are concerned that the Draft Plan does not explore the steps needed to encourage car-pooling, vanpools, and to extend public transportation services to the corridor.

Our Coalition has promoted improvements in public transportation and the protection of open space in Sonoma County since 1991. We thank you and members of the Policy Committee for your deliberative approach to the congestion and sea level rise issues in this Corridor. We urge you develop a plan that addresses all of these issues. Thank you again for your attention to this matter. If you have inquiries concerning our recommendations, please contact our Advocacy Chair, Steve Birdlebough (707) 576-6632 scbaffirm@gmail.com.

Sincerely,

Willard Richards, Chair

cc: Sonoma County: Susan Gorin, Jake Mackenzie, Suzanne Smith
    Solano County: Jim Spering, Erin Hannigan, Bob Sampayan, Daryl Halls
    Napa County: Alfredo Pedroza, Belia Ramos, Leon Garcia, Kate Miller
    Marin County: Judy Arnold, Damon Connolly, Stephanie Moulton-Peters, Dianne Steinhauser
    MTC: Kevin Chen
COMMENTS ON THE SEPTEMBER, 2017 DRAFT SR-37 CORRIDOR PLAN

Page 3, line 6 “… and critical habitat would be lost.” **Revise or delete.** The relationship between habitat and permanent roadway closure due to sea level rise is complex, and would develop over many years. The environmental effects of inundation events would largely precede any final closure of the highway, and are not described further in the plan document.

Page 4, Traffic Congestion, lines 3-4 “No transit opportunities are available along the study corridor to offset vehicular demand.” **Revise** this sentence to state that no concerted efforts have yet been taken to encourage car-pools, establish van-pools, or provide bus, ferry, or rail service connecting the Interstate 80 and US 101 Corridors.

Page 15, lines 3-4 “… rail transit, ferry alternatives … were evaluated as possible strategies to retreat and it was determined that none of these are feasible standalone strategies …” **Revise** to state that rail, and ferry options may be important within the next three decades and should be studied further. No public transportation system ever stands alone. The region is best served when transit systems and roadways support one another.

Pages 15 - 17, Rail Alternative. **Revise** to recommend further study. The “Rail Alternative” is described as a potential replacement for SR-37, when in fact it would supplement the roadway, particularly if population along the I-80 corridor continues to grow. To the extent that rail service could provide an option for people who commute from the City of Sonoma and the I-80 corridor to the US-101 corridor, it would reduce traffic on SR-37. These factors merit ongoing evaluation, and should not be dismissed. The estimated costs of various approaches to establishment of passenger rail service should be described in considerably greater detail.

Page 17, Ferry Alternative. **Revise** to recommend further study of the costs, benefits, and implementation options for various ferry alternatives that would reduce dependence on the roadway. Knowledge of these factors provides a basis for determining relative value of widening the 2-lane section of highway.

Page 17, Maintain Existing Roadway. **Revise** to call for improvement of the existing roadway in the next two or three years. In addition to the suggested lane modifications, features such as diamond lanes, lane-metering, and queue-jumping options should be evaluated to encourage use of carpools, van-pools, and to enable establishment of bus routes through the corridor.

Page 19, Raised Roadway. **Revise** to describe the current state of knowledge about the depth of bedrock along SR-37. Feasibility of the various options depends greatly on foundation conditions and on forecasts of mud compaction beneath berms. It may not be possible to proceed much further with planning until more geological information is available.

Page 20, Environmental Mitigations. **Revise** to address the potential noise, air pollution, and greenhouse gas impacts of an elevated and widened roadway.

Page 22, Exhibit 20: Study Corridor Segments. **Display all** of the railroad track locations, including the eastern segment from the bridge over the Napa River to Napa Junction.

Page 22, Lane-Drop Merge at SR 121 Intersection. **Add** a description of queue-jumping options, diamond lane and lane-metering opportunities to encourage car-pools, van-pools, and to make
bus service along SR-37 an attractive option. Without such features, it is likely that the Express Bus Transit Service discussed on page 23 would attract fewer riders, and there would be little likelihood of reducing the proportion of single-occupant vehicles in the corridor.

Page 23, Paragraph 3: “Improve Merge and Lane Drop at Mare Island WB On-Ramp:” Add a description of diamond lane and lane-metering opportunities to encourage car-pools, van-pools, and to make bus service viable, as described above.

Pages 23-24, Express Bus Transit Service. Revise to include van-pool and car-pool improvements. Rather than calling for a separate study of ways to reduce reliance on single-occupant vehicles, make this a significant part of the Corridor Plan. Coordinate the Corridor Plan with Climate Action Planning by the four counties.
October 13, 2017

Kevin Chen, MTC
Bay Area Metro Center
375 Beale Street
San Francisco, CA 94105

RE: Draft State Route 37 Transportation and Sea Level Rise Corridor Improvement Plan

Thank you for the opportunity to review the draft State Route 37 Corridor Improvement Plan released last month. We at the Marin County Flood Control and Water Conservation District (District) and Marin County Watershed Program have reviewed the draft, and with TAM’s support, our comments are as follows:

Pages 3 and 6, 7 (3 places) - There are several instances where language reads that a section of SR 37 is “protected by levees.” Protect, by definition, implies that the levee owners are shielding the highway from harm or injury. It seems more accurate to say that the highway was constructed at an elevation that is below many high tides and that the original construction relied on a variety of existing levees and berms not owned by Caltrans to keep the roadway dry under most conditions. “Reliance” is used on Page 6, which seems a more accurate term than “protected”. It should also be noted that this reliance is generally not based on any formal relationship between Caltrans and the levee owners. Care should be taken to distinguish the District-maintained flood control levees from Caltrans levees or other existing levees and/or berms.

It is important to note that the existing levee/berm network along Novato Creek, especially those segments downstream of the SR 37 crossing, predate the highway’s construction (see USGS Quadrangle Map, Petaluma River, 1914). It is not clear if the original highway design analyzed flood protection provided by existing levee/berms along Novato Creek, especially those south of the highway alignment. The Marin County Flood Control & Water Conservation District (MCFCWD) is not aware of an explicit acknowledgement or agreement that the Novato Creek levee/berms, both upstream and downstream of the highway alignment, would be maintained and operated to provide such protection. The primary use of the lands south of SR37 and downstream of highway is for
irrigation reclamation/treated wastewater discharge with associated and complimentary agricultural uses (crop production and livestock grazing).

Page 3 states that Segment A is the most vulnerable to SLR – then provides the reasoning that it relies on levees for flood control. SLR is tied to daily tidal inundation, which is different than flood control, which is typically focused around rainfall events. Care should be taken to distinguish riverine flooding from inundation due to sea level rise.

Pages 3 and 7 - The emergency work that Caltrans performed should be more explicitly described in the Plan. Page 3 - To what elevation was the roadway raised? Page 7 - How long was the segment of roadway that was raised? It should clarify that only a short segment was raised. Page 7 indicates that Caltrans used “funds to address the flooding.” To “address” implies that the flooding issue is resolved. It may be more accurate to say that they used funds to “reduce the occurrence of flooding.”

Page 7 - Exhibit 5 is difficult to read and to pull out the information about where exactly the weak links are.

Page 14 – Traffic is also displaced to Atherton Avenue when SR 37 is closed at Novato Creek. There is no capacity on that two lane road for SR 37 traffic.

Page 16 - Exhibit 15. Sears Point/Infineon Raceway is north of SR 37; on this map the marker is south. And the train segment should be labeled Amtrak only (not Capital Corridor).

Page 17 – Please provide details for costs shown in Table 2.

Page 17 – The heading “Strategies to Protect” is followed by details on maintaining the existing roadway and operational improvements. How do they provide protection?

Page 18 - Item 2 should include the need for pump stations to move water. as gravity drainage may not work.

Page 19 – the embankment option will also likely require the need for pump stations to move water, because the roadway will function as a levee.

Page 21 - Again, it would be helpful to show and describe the weak links in more detail.

Page 21 - Table 3 reaches with “2050.” What does that imply? The text implies the DAA will identify near-term roadway and levee improvements. What are the near-term design heights?
Page 23 - Exhibit 24. For this alternative, does the traffic model account for the EB portion of the roundabout being used as a third through lane for EB 37 traffic? There is no means to preclude drivers from making such a maneuver and without signal control, it becomes like any other mixed-flow lane. Any backup on EB 37 east of this location will likely encourage this behavior which will then effectively block any movement of drivers going north on 121.

Page 24 - Include language that some levees also need to be rebuilt due to age and lack of engineered design. Simply raising the levees may not be enough. Segment B addresses the Bay Trail. Why is there no mention in Segment A? Please include an analysis of operational issues at the SR 101 interchange due to the change in westbound traffic volumes.

Page 29 - Please provide details for the Segment A Flood Protection costs.

Page 29 - Near Term Improvements Summary table: With this generic improvement it would be helpful to break this out into A1 and A2 segments or list similarly to the B segment which has project items identified for specific locations in the segment.

Page 30 – Please provide details for Segment 1 levee improvements and raised roadway costs. Please provide a basis why this work can’t start in the 7-10 year timeframe.

Page 30 - Mid-to-Long-term Improvements Summary table. Similar to the Near Term table, with this generic improvement it would be helpful to break this out into A1 and A2 segments or list similarly to the B segment which has project items identified for specific locations in the segment.

Page 31 - Priority Segment. Either the heading should be changed or the first sentence truncated to state it has been identified as the priority segment for the following reasons: (and then cite the reasons). Otherwise it suggests the corridor study is primarily about capacity enhancement/congestion mitigation. Please be open to the possibility to move forward with some strategic elements in Segment A concurrent with efforts to move forward Segment B.

Sincerely,

Laurie Williams, Senior Watershed Planner

c: Nick Nguyen, TAM
Chris Blunt, City of Novato
Robert Guerrero, Solano Transportation Authority
October 13, 2017

Robert Guerrero, STA Senior Project Manager
Solano Transportation Authority
One Harbor Center, Suite 130
Suisun City, Ca 94585

Re: Draft SR 37 Transportation and Sea Level Rise Corridor Improvement Plan (Corridor Improvement Plan)

Dear Mr. Guerrero:

Thank you for the opportunity to review and comment on Draft SR 37 Transportation and Sea Level Rise Corridor Improvement Plan (Corridor Improvement Plan). This is an important opportunity to design and improve a significant east-west recreational and transportation access for pedestrians and bicyclists along the SR37 corridor.

The Sonoma County Regional Parks Department received a grant from the Association of Bay Area Governments (ABAG) to prepare a feasibility study for the Bay Trail – Sears Point Connector which is scheduled to be completed later this month. Regional Parks hired Questa Engineering to prepare a feasibility study to close a gap in the San Francisco Bay Trail between its current terminus approximately 1,000 feet south of SR37 to the existing Bay Trail segment and trailhead at Tubbs Island. This approximately one mile “Gap” in the Bay Trail is located immediately east of the SR37-SR121 intersection in the Sonoma Raceway area (Study Segment B1).

The mission and goal of the Bay Trail is a Class I bicycle path, fully separated multi-use pathway located adjacent to the shoreline. The trail is intended to serve both bicyclists and pedestrians in a fully separated facility, available to all users, including those with mobility challenges. Existing and planned sections of the Bay Trail are within the study area of the Corridor Improvement Plan. Please include a copy of the “Existing and Planned Bay Trail” map that was on display at the public meetings but not included in the Draft Corridor Improvement Plan. A copy of trail map is attached for reference.

There are examples of projects where pedestrians and bicycles have been accommodated adjacent to a roadway such as the Carquinez Bridge Bicycle and Pedestrian Path and the Bay Bridge Trail which is part of the San Francisco Bay Trail. In both projects, a safety barrier was constructed to separate the vehicle traffic from the pedestrian/bicycle traffic.

The remaining uncompleted segments of the Bay Trail that parallels the SR37 corridor are identified below by County locations. The trail segments correspond to the study areas identified as A1, A2, and B1 on Exhibit 20 of the Corridor Improvement Plan.
Marin County and Sonoma County (Segments A1 and A2)

1) Between Highway 101 and Petaluma River

Sonoma County (Segment B1)

1) Petaluma River to Port Sonoma-Marina
2) Between Eliot Trail and Tubbs Island Trailhead
3) Between lower Tubbs Island and Sonoma Creek

For the past year, Regional Parks and Questa Engineering has been studying options for a Class I bicycle path connection between these Bay Trail segments, and has held two public workshops, including stakeholders representing US Fish and Wildlife Service, California Department of Fish and Wildlife, Caltrans, Sonoma Land Trust, SF Bay Conservation and Development Commission, Sears Point Raceway, Vallejo Flood Control and Sanitation District and others.

Completion of the Bay Trail in this area is a priority for Sonoma County as well as the greater region, and is addressed in the guiding documents of the Sonoma County, state and federal plans. At the stakeholder session, in addition to expressing support for completing this Bay Trail gap segment, concerns were expressed that there needs to be bicycle and pedestrian connections to SR121 active transportation routes, and that should a SR37 elevated causeway or raised roadway be constructed, accessible connections to the Bay Trail at Tubbs Island and at Sears Point will need to be provided.

A few key points in your Draft Corridor Improvement Plan should be revisited:

- As stated above, the Bay Trail currently ends approximately 1,000 feet south of SR37, and the Draft Corridor Improvement Plan should address the connection to the current endpoint of the trail.
- Near-term options for the SR121-SR37 intersection (pages 22-23) do not address bicycle and pedestrian facilities or connections to the Bay Trail.
- The “Potential Improvements” on Exhibit 16 (page 17) shows a proposal to increase the length of the eastbound right lane. The increased lane length would require widening of SR37 and could reduce the amount of land available to develop a proposed trailhead parking lot for the Bay Trail. Regional Parks is evaluating a trailhead parking lot at the southwest intersection of SR37 and railroad tracks.
- Many of the concepts (pages 25-26) indicate use of a Class IV bikeway along the reconstructed SR37. Class IV bikeway is intended for the exclusive use by cyclists and no pedestrians. These options would require construction of a separate exclusive facility for pedestrian use that is not currently indicated. Some of the options being considered in the Bay Trail – Sears Point Connector Feasibility Study, such as an elevated boardwalk or floating boardwalk crossing of Tolay Lagoon may be compatible with SR37 vehicle options and would...
provide a separate pedestrian and bicycle facility. We recommend at a minimum a Class I bicycle path with a physical barrier separating vehicle traffic on the south side of the roadway facing San Pablo Bay. This will allow trail users to enjoy and experience the views of San Pablo Bay and beyond.

- The existing and planned segments of the Bay Trail will be submerged due to sea level rise and will be inaccessible to pedestrians and bicyclists. Thus, any proposed mid-to long-term improvements to SR37 such as raised roadway or elevated causeway must include bicycle and pedestrian access along the entire length of SR37 as required by Caltrans Deputy Directive 64. The Bay Trail is a regional recreational trail but also serves as a non-motorized transportation route connecting all four counties: Marin, Sonoma, Napa, and Solano.

- Tables 4 and 5 (pages 29 and 30) should address Active Transportation components of the project, including completion of the Bay Trail.

- An elevated levee-like buttress fill option for the Bay Trail is also being considered along SR37, and could possibly be accommodated in several of the SR37 options. This may provide some sea level rise protection.

- The area immediately east of Tolay Lagoon is the Tubbs Island farmland operated by Vallejo Flood Control and Sanitation District. This area is protected from tidal action by a levee maintained by them. A sea wall and rock slope protection of the road embankment toe as shown on the preliminary sections may not be needed in this area.

- There could be several miles of SLR resilience if the buttress fill option were constructed together with the levee system maintained by Vallejo Flood Control and Sanitation District.

- A priority of the US Fish and Wildlife Service San Pablo Bay Wildlife Refuge resilience study is the enlargement of the current Highway 37-Tolay Creek culvert, to insure a better hydrologic connection between upper Tolay Creek and Tolay Lagoon. The final Corridor Improvement Plan should include this discussion.

- Pedestrian/bicycle on-off ramps to and from the Class I bicycle path (serving as the Bay Trail) should be incorporated into the SR37 improvements. The on-off ramps will enable pedestrians and bicyclists to access existing trailheads, vista points, and future park and ride lots within the SR37 corridor. The future park and ride lots can also serve as trailheads. The Carquinez Bridge Bicycle and Pedestrian Path project is an example of where public access to a vista point and parking lot was provided.

A second Bay Trail – Sears Point Connector Study stakeholder workshop is scheduled for late October, and we will forward additional comments to you regarding the feasibility study. We would also be happy to meet with you to provide a better
understanding of the Bay Trail issues in the study area so that they can be incorporated into the Final SR37 Transportation and Sea Level Rise Corridor Improvement Plan.

Please continue to consult and coordinate with stakeholders from SCTA, ABAG, and Regional Parks on any near-term and mid-to-long term solutions. Thank you for the opportunity to comment on this project. If you have any questions, please contact me at 565-3348 or by email ken.tam@sonoma-county.org.

Sincerely,

Kenneth Tam
Park Planner II

Enclosure: Existing and Planned Bay Trail map

c: James Cameron, Sonoma County Transportation Authority (SCTA)  
Maureen Gaffney, Association of Bay Area Governments (ABAG)  
Steve Ehret, Sonoma County Regional Parks  
Steven Schmitz, Sonoma County Transit, SCBPAC, CBPAC  
Andrew Manalastas, Sonoma County TPW  
Bjorn Griepenburg, Marin County Bicycle Coalition  
Patrick Band, Napa County Bicycle Coalition  
Alisha O’Laughlin, Sonoma County Bicycle Coalition  
Jeff Peters, Questa Engineering
Existing and Planned Bay Trail

Potential improvements to existing and planned Bay Trail along the State Route 37 corridor

1. Deer Island Open Space Preserve
1A. Black Point Boat Launch
2. Port Sonoma Marina
3. Sonoma Baylands Bay Trailhead
4. Reclamantion Rd Sears Point Bay Trailhead
5. USFWS Headquarters—Sears Point Bay Trailhead
6. Paradise Vineyards—Potential Bay Trailhead
7. CDFW Tubbs/Tolay Bay Trailhead
8. Caltrans Public Viewing
9. Skaggs Island Access
10. Cullinan Ranch Public Access
11. Caltrans Public Viewing
12. Wilson Ave Bay Trailhead
13. White Slough Trailhead South
14. White Slough Trailhead North

Source: Bay Trail Project
October 13, 2017

David Rabbitt, Chair  
State Route 37 Policy Committee  
525 Administration Drive, Room 100  
Santa Rosa, CA 95403

Via E-Mail

Re: State Route-37 — Comment on Draft Corridor Improvement Plan

Dear Mr. Rabbitt—

On behalf of the Sierra Club’s Redwood and San Francisco Bay chapters, we submit the attached comments and observations concerning environmental impacts of the Draft Corridor Improvement Plan prepared by the consultants, Kimley/Horn. We appreciate that the plan recognizes the need for immediate, low-cost improvements to the existing 2-lane section of highway between Sears Point and Mare Island. However, we are concerned that the suggested early measures would fail to promote car-pooling, van-pools, and public transportation, which are essential to minimize tailpipe emissions in the corridor.

Measures such as queue jumps and lane-management signage or metering lights can encourage commuters to ride-share, and enable express buses to divert reasonable numbers of riders from single-occupant vehicles. If the lane-drops at Sears Point and Mare Island are designed to favor car-pools, van-pools and express buses over single-occupant vehicles, emissions, vehicle miles traveled, and congestion could all be limited. Experience shows that the mere addition of a traffic lane fails to erase a bottleneck for very long; usually, more people are
induced to drive alone, and peak-hour traffic delay remains as serious as before.¹ In this case, new pavement could simply move the existing morning congestion a few miles toward Novato, without shortening travel time for most drivers.

Because the SR-37 plan has a horizon beyond the year 2030, it must also begin to address the development of all modes of public transportation; it should not focus primarily on motor vehicles. Because population growth is expected to continue, the plan should also establish the foundation for ferry and rail services. Corridor planning must consider multi-modal options, especially when nearby transit systems exist, such as in Solano and Marin Counties; it should not be limited to roads alone.²

Finally, the analysis must consider whether the low-income families that currently use the highway could pay significant tolls. The effects of options to address this issue will affect the financial analysis and should not be omitted from the corridor plan.

We thank you and members of the Policy Committee for your deliberative approach to issues affecting this corridor. We understand that the consultant intends to meet with environmental groups later this month, and Sierra Club representatives hope to be able to elaborate on the wetlands, public access, air quality, and noise issues at that time. If you have questions concerning our recommendations, please contact Steve Birdiebough (707) 576-6632 scbaffirm@gmail.com or Joseph Green-Heffern (707) 207-37027 jm.greenheffern@gmail.com

Sincerely,

Victoria Brandon, Chair
Redwood Chapter

Igor Tregub, Chair
SF Bay Chapter

cc: Policy Committee members
MTC and Transportation Authority Staff

SIERRA CLUB COMMENTS ON THE SEPTEMBER, 2017 DRAFT SR-37 CORRIDOR PLAN

Page 3, line 6 “... and critical habitat would be lost.” Revise or delete. The relationship between habitat and permanent roadway closure due to sea level rise is complex, and would develop over many years. The environmental effects of inundation events would largely precede any final closure of the highway, and are not described further in the plan document.

Page 4, Traffic Congestion, lines 3-4 “No transit opportunities are available along the study corridor to offset vehicular demand.” Revise this sentence to state that no concerted efforts have yet been taken to encourage car-pools, establish van-pools, or provide bus, ferry, or rail service connecting the Interstate 80 and US 101 Corridors.

Page 15, lines 3-4 “... rail transit, ferry alternatives ... were evaluated as possible strategies to retreat and it was determined that none of these are feasible standalone strategies ....” Revise to state that rail, and ferry options may be important within the next three decades and should be studied further. No public transportation system ever stands alone. The region is best served when transit systems and roadways support one another.

Pages 15 - 17, Rail Alternative. Revise to recommend further study. The “Rail Alternative” is described as a potential replacement for SR-37, when in fact it would supplement the roadway, particularly if population along the I-80 corridor continues to grow. To the extent that rail service could provide an option for people who commute from the City of Sonoma and the I-80 corridor to the US-101 corridor, it would reduce traffic on SR-37. These factors merit ongoing evaluation, and should not be dismissed. The estimated costs of various approaches to establishment of passenger rail service should be described in considerably greater detail.

Page 17, Ferry Alternative. Revise to recommend further study of the costs, benefits, and implementation options for various ferry alternatives that would reduce dependence on the roadway. Knowledge of these factors provides a basis for determining relative value of widening the 2-lane section of highway.

Page 17, Maintain Existing Roadway. Revise to call for improvement of the existing roadway in the next two or three years. In addition to the suggested lane modifications, features such as diamond lanes, lane-metering, and queue-jumping options should be evaluated to encourage use of carpools, van-pools, and to enable establishment of bus routes through the corridor.
Page 19, Raised Roadway. **Revise** to describe the current state of knowledge about the depth of bedrock along SR-37. Feasibility of the various options depends greatly on foundation conditions and on forecasts of mud compaction beneath berms. It may not be possible to proceed much further with planning until more geological information including fault zones and liquefaction risk is known.

Page 20, Environmental Mitigations. **Revise** to address the potential noise, air pollution, and greenhouse gas impacts of an elevated and widened roadway.

Page 22, Exhibit 20: Study Corridor Segments. **Display all** of the railroad track locations, including the eastern segment from the bridge over the Napa River to Napa Junction.

Page 22, Lane-Drop Merge at SR 121 Intersection. **Add** a description of queue-jumping options, diamond lane and lane-metering opportunities to encourage car-pools, van-pools, and to make bus service along SR-37 an attractive option. Without such features, it is likely that the Express Bus Transit Service discussed on page 23 would attract fewer riders, and there would be little likelihood of reducing the proportion of single-occupant vehicles in the corridor.

Page 23, Paragraph 3: “Improve Merge and Lane Drop at Mare Island WB On-Ramp.” **Add** a description of diamond lane and lane-metering opportunities to encourage car-pools, van-pools, and to make bus service viable, as described above.

Pages 23-24, Express Bus Transit Service. **Revise** to include van-pool and car-pool improvements. Rather than calling for a separate study of ways to reduce reliance on single-occupant vehicles, make this a significant part of the Corridor Plan. Coordinate the Corridor Plan with Climate Action Planning by the four counties. Also, address the equity issues presented by low-income families that would not be able to afford tolls.
October 23, 2017

David Rabbitt, Chair  
State Route 37 Policy Committee  
525 Administration Drive, Room 100  
Santa Rosa, CA 95403

Via E-mail

Re: State Route-37 – Comment on Corridor Improvement Plan

Dear Mr. Rabbitt—

On behalf of Friends of SMART, I submit the below comments and observations concerning the Draft Corridor Improvement Plan that has been prepared by Kimley/Horn consultants. We intended to submit these comment earlier, but were evacuated during the fires, and hope they can still be considered.

The plan properly addresses the need for immediate, relatively low-cost improvements to smooth the flow of traffic at each end of the 2-lane stretch of highway, particularly at the Sears Point intersection with SR-121. However we are concerned that the plan neglects the future mobility in the corridor that will be provided by train service, while focusing on the very slight and temporary improvement offered by an added traffic lane in the “B Segment” of the highway. Caltrans has been expanding roadway capacities for 75 years; and the verdict is in: we can’t pave our way out of congestion. Added traffic lanes will attract more traffic, while moving us away from the important goal of reducing vehicle miles traveled.

We urge that the Plan incorporate steps to encourage car-pooling, van-pools, and public transportation that will provide better options for those using the highway during rush hours, without encouraging more solo drivers. We are especially concerned about the recommendation to drop consideration of passenger rail service in the corridor. We ask that plans for this corridor explicitly include passenger rail on the existing right-of-way. The benefits of eventual rail service need to be acknowledged, and the conditions under which passenger trains could best serve the corridor should be described.

It is now widely understood that highways tend to facilitate low-density auto-oriented neighborhoods that have burdensome infrastructure costs, while rail service permits more efficient transit oriented developments. It is also important to attend to sea level rise impacts on the tracks so that SMART and NCRA are not cut off from the national rail network. Passenger rail services linking Sonoma and Napa county cities with the I-80 and US-101 corridors are likely to be needed eventually, and SMART should be able to bring in new rolling stock and rail maintenance equipment.
Unless transit options such as bus, ferry and rail services are implemented as integral parts of the Plan, it is destined eventually to fail. It is important to consider the needs of the highway and rail service at the same time.

We thank you and members of the Policy Committee for your deliberative approach to the congestion and sea level rise issues in this Corridor. We urge you develop a plan that addresses all of these issues. If you have inquiries concerning our recommendations, please contact me or Steve Birdlebough (707) 576-6632 or scbaffirm@gmail.com.

Sincerely,

Jack C. Swearengen, Chair
Friends of SMART
December 20, 2017

State Route 37 Policy Committee
David Rabbitt, Chair
Re: State Route-37—Comment on Corridor Improvement Plan

Dear Chair Rabbitt and Committee Members:

Friends of SMART have revised and are hereby re-submitting our comments on the Draft State Route-37 Corridor Improvement Plan prepared by Kimley/Horn Consultants. We learned that our first submission was inadmissible because it arrived too late. (We were impacted by the October wild fires in Sonoma County.)

The Plan properly identifies a need for immediate, relatively low-cost improvements to smooth the flow of traffic at each end of the 2-lane stretch of highway, particularly at the Sears Point intersection with SR-121. Unfortunately, the Plan is overly focused on the slight and temporary improvement offered by added traffic lanes in the “B Segment” of the corridor.

Added traffic lanes attract more traffic, and at the same time move us away from the important goal of reducing vehicle miles traveled. Caltrans has been expanding roadway capacities for 75 years, and the verdict is in: we can’t pave our way out of congestion. It is now widely understood that highways tend to facilitate low-density auto-oriented development (sprawl) with burdensome infrastructure costs, while rail service permits more efficient transit oriented developments. We urge that the Plan incorporate steps to encourage car-pooling, van-pools, and public transportation that will provide better options for those using the highway during rush hours, without encouraging more solo drivers. In particular, we believe it prudent and visionary to adopt a near-term, comparatively inexpensive solution such as a moveable center divider. This will provide time to evaluate the options for a comprehensive solution.

We are especially concerned about the recommendation to drop consideration of passenger rail service in the corridor. In so doing the Plan neglects the future mobility that train service could provide in the corridor. Passenger rail services linking Sonoma and Napa county cities with the I-80 and US-101 corridors will be needed eventually, and SMART must be able to bring in new rolling stock and rail maintenance equipment. It is also important to attend to sea level rise impacts on the tracks so that SMART and NCRA are not cut off from the national rail network.

We ask that plans for this corridor explicitly include passenger rail on the existing rail right-of-way. The benefits of eventual rail service need to be acknowledged, and the conditions under which passenger trains could best serve the corridor should be described.
Unless transit options such as bus, ferry and rail services are implemented as integral parts of the Plan, it is destined eventually to fail. It is important to consider the needs of the highway and rail service at the same time.

We thank you and members of the Policy Committee for your deliberative approach to the congestion and sea level rise issues in this Corridor. We urge you develop a plan that addresses all of these issues. If you have inquiries concerning our recommendations, please contact me or Steve Birdlebough (707) 576-6632 or scbaffirm@gmail.com.

Sincerely,

Jack C. Swearengen, Chair
Friends of SMART
David Rabbitt, Chair  
State Route 37 Policy Committee  
525 Administration Drive, Room 100  
Santa Rosa, CA 95403  

Re: SR 37 Transportation and Sea Level Rise Corridor Improvement Plan  

Dear Mr. Rabbitt:  

TRANSDEF, the Transportation Solutions Defense and Education Fund, is a Bay Area non-profit environmental organization focused on reducing the impacts of transportation on the climate. We appreciate this opportunity to offer these comments on the draft SR 37 Transportation and Sea Level Rise Corridor Improvement Plan (Corridor Plan). All page references are to the Corridor Plan unless otherwise noted.  

Setting  
It is inconceivable that a new highway could be built through sensitive wetlands such as those that exist in the Highway 37 corridor, due to the proliferation of scientific understanding of the environmental significance of wetlands, and the laws and regulations that have followed. It's only because Highway 37 was built long before the advent of environmental protection that a rebuilding of the highway is now even being discussed.  

Because the Corridor Plan is based on an incomplete foundation (discussed in this section and the next), it is an inadequate and incomplete approach to achieving the goals described on page 3. Everything the Policy Committee has been considering for Highway 37 is taken from the State Route 37 Integrated Traffic, Infrastructure and Sea Level Rise Analysis: Final Report, U.C. Davis, 2016. However, the Davis study was severely limited by the following simplifying assumptions:  

1) Only expansion of the number of lanes was considered, from 2 to 4 for segment B. No consideration was given of restricting travel on the primary re-constructed segments (A and B) to 2 lanes, or 3 lanes, where 2-lane travel would take place during directional rush-hour, with the center lane serving one direction and then the other. Both approaches would reduce cost and environmental impact.  

2) No consideration was given to moving the highway alignment inland, or combining with existing highways with
less exposure to SLR. This option was discussed in Phase I and was seen as impractical, primarily because it is not typically done. However, Caltrans is currently considering moving SR 1 inland in coastal areas because of regular flooding and slope failure. It is likely that consolidation of vehicle-travel routes inland would be less expensive than adapting shoreline structures to the continuously moving target of SLR and increased storm energy.

3) Similarly, no consideration was given to building a tunnel or bridge structure across San Pablo Bay (at its narrowest point) to provide the travel opportunity, but without retaining an alignment across the marshes. These scenarios were considered in Phase I, but were not included in this Phase.

4) Although transit was considered for multi-modal travel along the corridor, only bus transit was noted. Other forms of transit were briefly discussed, but serious analysis of transit remains to be carried out.

5) SLR is often thought of as a predictably-changing process where impacts will linearly increase with time/SLR. However, impact costs increase faster than the rate of SLR (Boettle et al., 2016), which includes storm-related impacts to areas that were previously unprotected. In CA over the last year (2015-2016), sea elevations have been up to 10" higher than expected due to the El Nino. This sudden rise in sea levels and increased storminess that accompanies El Nino events means that new areas on the CA shoreline will become exposed faster than expected. This will continue to happen.

6) Finally, analysis was limited to a SLR of 36", a rate of rise of 3-6"/year, and a timeframe of 2075-2100. Although SLR will continue indefinitely, this frame was chosen to provide more familiar sidebars for planners and the public. However, future analyses should consider a broader range of conditions. (Executive Summary, p. 11, emphasis added.)

These assumptions have taken options off the table that are far more environmentally benign. Assumption #2 above is especially concerning, as it confirms that Caltrans is considering a "retreat inland" strategy for another environmentally sensitive corridor, Highway 1. Significantly, that strategy is expected to be less expensive.

In addition, the predictions used for sea level rise are on the low end of scientifically credible projections, due to recent unexpected warming. The April 2017 publication of Rising Seas in California: An Update on Sea-Level Rise Science by the California Ocean Science Trust provides more current projections on page 26. In particular, the maximum 2010 projections are significantly higher.
Given the fact that no serious study has been made of a "retreat inland" strategy, or of bringing passenger rail to this corridor, it is premature to move forward with the long-term elements of the proposed Corridor Plan.

Caltrans’ Planning
The 2015 Transportation Concept Report for State Route 37 (TCR) had several major flaws. First, it took a tunnel vision approach, seeing the problems as only involving transportation, and entirely ignoring the transportation-land use connection. Second, it completely ignored the cause of sea level rise: increasing levels of greenhouse gases (GHGs). Because the largest source of GHGs in California is motor vehicles, the project's primary purpose of adding capacity for more vehicles will exacerbate SLR. It is the height of unprofessionalism for Caltrans to have ignored this inconsistency with the state's climate policies pertaining to reducing GHG emissions and VMT. On a closely related subject, Caltrans is mistaken:

There is concern that increasing the number of lanes on any facility creates only temporary congestion relief and in the long run will result in additional travel demand. In the case of SR 37, because of the local geography and environment, the lack of population centers and very limited development along the corridor, building out Segment B to conform to Segments A and C is not expected to significantly increase demand, and could allow HOV/ transit options to be introduced in the corridor. (TCR, p. 25.)

It is clear that the TCR authors do not understand induced demand. The demographic projections for the North Bay are unconstrained by transportation capacity. The issue of concern is not development along Highway 37--it is the development at either end. The 81% projected increase in WB AADT and 76% increase in EB AADT (TCR, p. 15) simply cannot occur if the highway is not widened. If land use policies changed, or a new commitment was made to public transit in response to climate change, the increase in travel demand would not occur, altering the Project Purpose and Need.

The Summary of Key Issues and Strategies included: "Origin/destination data is a first step to determine transit demand." (TCR, p. 27.) Such a study was not performed for the Corridor Plan, however.

Critique of the Corridor Plan
1. TRANSDEF believes that ongoing traffic congestion is the motivation to "do something" about Highway 37, despite efforts to characterize the project as sea level rise mitigation. However, considering the Highway 37 problem to be a transportation problem is a misdiagnosis. The current traffic congestion is the direct result of a jobs-housing imbalance, caused by a failure of local and regional planning. A transportation "solution" for this problem would only be addressing the symptoms and not the causes of the problem. This is a formula for long-term failure.
2. The analysis of a Retreat strategy was half-baked. Whether future traffic could fit on existing alternate roadways (p. 15) was the only consideration given to a Retreat alternative that would avoid spending many billions of dollars to construct a new causeway across the wetlands. This is insulting to the intelligence of readers of the study, and damning proof that no serious effort was made to consider an alternative. Spending far less money to upgrade SR 116 and SR 12 to freeway status connecting Hwy 101 to I-80 is an alternative that must be evaluated.

3. The reasons given for rejecting a rail alternative (p. 15) do not stand up to scrutiny:

(a). While a rail route might be longer than the existing roadway, it it untrue that travel times would necessarily be longer. Because rail vehicles do not suffer congestion on their own ROW, travel would be much faster than congested road travel (the appropriate comparison, given that congestion is the driver for this project). Second, a rail vehicle on dry land would provide far more reliable travel than a roadway subject to periodic inundation.

(b). The cost projections are grossly out of proportion to recent commuter rail projects. They are closer to BART costs than commuter rail. The final Corridor Plan must provide an appendix documenting the estimates, if they are to be given any credibility. A highway toll should be imposed to fund a rail project and provide a cost differential to induce transit use by drivers. Excerpts of the draft State Rail Plan (See attachment) propose to study and possibly build passenger rail in this corridor. The Corridor Plan should fully support the State Rail Plan proposals.

(c). While portions of the rail alignment do have flooding vulnerabilities, it is far less costly to raise tracks than raise a roadway. It is entirely untrue that "Additionally, there is no real advantage of a rail alternative over roadway improvements in this segment in terms of environmental impacts," (p. 16.) First, the rail ROW is largely not in wetlands. Second, a well-used rail line will have the environmental benefit of reducing GHG emissions, while an expanded roadway will significantly increase GHG emissions. The only reason this false statement could have been put into the Plan is the refusal of highway interests to acknowledge the GHG emissions impact of highway widening.

4. Improved lane drop at SR 121: A major constraint on the flow of traffic in Segment B is the traffic light at SR 121. The roundabout plan, with EB bypass (pp. 23 & 29) would significantly increase the throughput of the intersection, if it can be feasibly constructed while under traffic.

5. Express bus service between transit hubs would be a desirable near-term addition to the corridor.

6. TRANSDEF would support the following near-term solution, if paired with a state-level commitment to fund passenger rail service in the corridor: A movable barrier to replace the existing fixed median barrier would allow SR 37 to return to its former 3-lane configuration without requiring any additional ROW. Since the travel demand is highly
directional, a movable barrier would provide capacity roughly equivalent to a 4-lane system, at a far lower cost and with fewer environmental impacts. The reversible center lane would be restricted to HOVs. A toll would be charged for all lanes.

7. As stated earlier, it is far too early to commit to a long-range plan, when less costly and less impactful alternatives have not been adequately explored. The Next Steps proposed on page 31 are thus inappropriate, for the reasons discussed above.

Thank you for this opportunity to comment on the draft Corridor Plan.

Sincerely,

/s/ DAVID SCHONBRUNN

David Schonbrunn,
President

Attachment: State Rail Plan Excerpts

The Highway 37 corridor is identified for consideration for future passenger rail service in the draft 2017 State Rail Plan (SRP):

For the short term:

Evaluate expansion of rail service from San Rafael, Sonoma, and Napa Counties to Solano County, considering rail service primarily on existing rail alignments with potential connections to the statewide network at Fairfield-Suisun or near Vallejo. (SRP, p. 130.)

In the mid-term:

Implementation planning for a connection from Marin and Napa Counties to the state network at a Solano County hub, based on the results of the 2022 evaluation. (SRP, p. 138.)

In the long-term:

Hourly service between a Solano County Hub and Novato, providing timed connections to service between Cloverdale and Larkspur, or through service to Marin or Sonoma Counties. Hourly service between Napa and the Solano County Hub, providing connection between Napa County and the State rail network. (SRP, p. 146.)
APPENDIX D:

RESPONSE TO COMMENTS
SR 37 Corridor Plan
Appendix D - Response to Comments

ID | Comment Origin | Name | Comment | Response
---|----------------|------|---------|--------------
1 | Napa Workshop | Suggests further consideration of public transit options, especially bus service. | There is a north bay transit operators group that meets quarterly that the CMAs participate in; the CMAs and transit operators are also in discussion about a 
origin/destination study to identify home and work destination sites for users of the corridor to see if transit would be feasible. There are also TDM strategies that could be implemented on the corridor, such as vanpools.
2 | Napa Workshop | Supports preserving the function of wetlands, creating HOV lanes and an expanded ferry service between Vallejo and Marin. | MTC, the north bay CMAs and Caltrans are working with the environmental community to develop design options integrating transportation, ecology, and sea level rise adaptation. Ferry service between Vallejo and Marin is currently being studied by STA. As included in the corridor plan, HOV/managed lanes are being considered.
3 | Napa Workshop | Suggests increasing the production of affordable housing in Marin to alleviate traffic; opposed to a fully private road; strongly supports the creation of HOV lanes, consider rail options. | The CMAs have no authority over housing production in any of the counties. It is understood that the jobs/housing imbalance is a contributor to traffic congestion. MTC and the CMAs continue to support policies and programs that foster affordable housing production throughout the Bay Area.
4 | Napa Workshop | Suggests car ferries to relieve congestion and offer a first and last mile option. | There have been a myriad of funding options analyzed for the corridor which include full privatization; no decision on one particular funding strategy has been made. The preferred project alternative will not impede the ability for future rail to operate along the corridor. SMART is seeking funding to conduct an easterly study called the NOVATO - SOLANO HUB see pages 59-61 in the presentation at: http://scta.ca.gov/wp-content/uploads/2017/11/State-Rail-Plan_11.01.2017.pdf. Although SMART was not successful in 2017 there are more funding opportunities in 2018. TDM strategies could be implemented on the corridor such as vanpools; STA is currently studying ferry service between Vallejo and Marin.
5 | Sonoma Workshop | Priorities HWY 121 interchange and all short-term improvements, supports elevated highway option and suggests looking into rail service, consider the freight usage of road. | The 121/37 intersection contributes to corridor congestion and potential intersection improvements are included in the Corridor Plan’s near-term improvements. Caltrans will be implementing some of the near-term improvements at this intersection in 2018. Elevated options are also included in the Corridor Plan’s mid- to long-term improvements and will be assessed in more detail in later stages of project development. Rail service will not be precluded. The 121/37 intersection contributes to corridor congestion and potential intersection improvements are included in the Corridor Plan’s near-term improvements. Caltrans will be implementing some of the near-term improvements at this intersection in 2018. Travel Demand Management (TDM) strategies, including transit, will be further assessed in later stages of project development. SMART is also seeking funding to conduct an easterly study called the NOVATO - SOLANO HUB see pages 59-61 in the presentation at: http://scta.ca.gov/wp-content/uploads/2017/11/State-Rail-Plan_11.01.2017.pdf. Although SMART was not successful in 2017 there are more funding opportunities in 2018.
6 | Sonoma Workshop | Supports short-term improvements at 121/37 intersection, encourages more public transit options especially expanding smart. | SMART is seeking funding to conduct an easterly study called the NOVATO - SOLANO HUB see pages 59-61 in the presentation at: http://scta.ca.gov/wp-content/uploads/2017/11/State-Rail-Plan_11.01.2017.pdf. Although SMART was not successful in 2017 there are more funding opportunities in 2018. TDM strategies could be implemented on the corridor such as vanpools.
7 | Sonoma Workshop | Support for smart train expansion along SR17 to Vallejo. | Two eastbound lanes extending beyond the Sears Point intersection is included in the Corridor Plan’s near-term improvements. Extension to eastbound left turn lanes to the Lakeville Highway has been added in the mid-term projects. SMART is also seeking funding for a Novato Solano Hub, see response below.
8 | Sonoma Workshop | Support for toll road and widening of lanes. | Comment noted.
9 | Sonoma Workshop | Suggests consideration of variable pricing toll lanes (express lanes). Need to study undesirable effects of tolling, such as increasing overall system congestion. Suggests creating a middle reversible lane for segment B with varying toll price. | Reversible lane scenarios have been considered in the Corridor Plan and will be further assessed in future stages of project development, where tolling concepts will also be explored.
10 | Marin Workshop | Suggests doing a geotechnical survey to find bedding, investing in ferry service, and considering floating roadway (like Bayou state). | More detail engineering will be conducted as project phases progress. STA is studying ferry service between Vallejo and Marin.
11 | Marin Workshop | Encourages alternative transportation options, specifically public transit and ferries. | Agree. Any long term solutions will integrate multi-modal. STA is studying ferry service between Vallejo and Marin.
12 | Marin Workshop | Supports the protection of wildlife corridors in the project area. | MTC, the north bay CMAs and Caltrans are working with the environmental community to develop design options integrating transportation, ecology, and sea level rise adaptation.
13 | Marin Workshop | Strongly supports implementation of near-term improvements to allow sufficient time for selection of long-term strategy. | Agree. Caltrans are implementing various near term projects to address congestion and safety at Highway 121, starting in early 2018.
14 | Marin Workshop | Safety should be prioritized along the corridor; the east bound lane reduction and merge before Sears Point needs to be improved for safety by adding permanent lane partitions. | Agree. Caltrans will be implementing various near term projects to address congestion and safety at Highway 121, starting in early 2018.
15 | Marin Workshop | Consists on the need to lessen congestion at the 101/37 intersection. | Caltrans is updating its Highway 101 Corridor System Management Plan which addresses the continued operations of Highway 101 in the North Bay. Any future projects on Highway 37 will also necessitate formal environmental review, which will look further into any traffic impacts.
16 | Marin Workshop | Opposed to tolls and private ownership of road; supports 4-lane road expansion as double-decker bridge, HWY 37 should be prioritized because of the urgency of climate change. | Comment noted.
17 | Solano Workshop | SR 37 needs to be prioritized; the Sears Point intersection needs to be improved in the short-term, the economic impact of the congestion needs to be studied, suggests adding a reversible lane to segment B. | The 121/37 intersection contributes to corridor congestion and potential intersection improvements are included in the Corridor Plan’s near-term improvements. Caltrans will be implementing some of the near-term improvements at this intersection in 2018. Reversible lane option for segment B comment is noted and under consideration.
18 | Solano Workshop | Suggests adding permanent barriers between lanes on eastbound 37 before the 121 intersections in the short-term, and prohibiting cars altogether in the long-term to make room for buses. | The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases. Noted. There is a north bay transit operators group that meets quarterly that the CMAs participate in; the CMAs and transit operators are also in discussion about a 
origin/destination study to identify home and work destination sites for users of the corridor to see if transit would be feasible. There are also TDM strategies that could be implemented on the corridor, such as vanpools.
19 | Solano Workshop | Supports looking at Caltrans’ 1990 study of SR 37 and the Sonoma County Regional Parks Department’s Bay Trail feasibility study from 2005-2006. Insists on including the creation of a “quality” Bay Trail along the corridor to attract tourists. | Comment noted.
20 | Solano Workshop | Opposed to tolling but recognizes the urgency of the situation; if tolling is inevitable preference for a toll road. Strongly opposed to full privatization, in favor of a public transit option. | Comment noted.
21 | Solano Workshop | Concerned about the cost to senior citizens on fixed incomes. | Comment noted.
22 | Solano Workshop | Suggests adding permanent barriers between lanes on eastbound 37 before the 121 intersections in the short-term, and prohibiting cars altogether in the long-term to make room for buses. | Comment noted.
23 | Solano Workshop | Suggests creating a 2nd eastbound lane with the shoulder room and adding permanent barriers to separate eastbound lanes before the 121 junction. | Comment noted.
Solano Workshop

Supports creating a Class 1 bike/ped path.

There is a north bay transit operators group that meets quarterly that the CMAs participate in; the CMAs and transit operators are also in discussion about a origin/destination study to identify home and work destination sites for users of the corridor to see if transit would be feasible. There are also TDM strategies that could be implemented on the corridor, such as vanpools.

Comment noted.

20 Solano Workshop

Supports widening segment S to 4 lanes, suggests building light rail tracks from Novato to HWAY 12 junction, from Fairfield to Vallejo, and from Vallejo to Napa, with a free park and ride stations.

Supports bicycle and rail solutions to ease traffic and provide access to piers and levee trails, also supports elevated roadway and increased lanes.

The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.

Comment noted.

21 Solano Workshop

Supports a public/private finance option, as only viable solution for the corridor.

Public/Private finance options are under consideration.

Comment noted.

22 Solano Workshop

Supports bicycle and rail solutions to ease traffic and provide access to piers and levee trails, also supports elevated roadway and increased lanes.

The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.

Comment noted.

23 Solano Workshop

Supports a Class 1 separated multi-use path that accommodates both bicycles and pedestrians.

Comment noted.

24 Solano Workshop

Strong support for a 4-lane causeway to be built urgently, and for improvements at the 121 intersection.

More inland interchange and SR 121 are included as priority projects as part of segment B with alternatives suggested being considered. Public/Private finance options are under consideration as well.

Comment noted.

25 Solano Workshop

Supports toll option as only realistic way to get project underway, and is in favor of creating a bike/ped path along the route.

The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.

Comment noted.

26 Solano Workshop

Supports creating a bike path along the corridor, elevating the roadway and developing hiking trails.

The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.

Comment noted.

27 Solano Workshop

Supports creating a Class 1 bike/ped path.

The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.

Comment noted.

28 Solano Workshop

Supports a public/private finance option, as only viable solution for the corridor.

Public/Private finance options are under consideration.

Comment noted.

29 Solano Workshop

Supports creating a bike path along the corridor, elevating the roadway and developing hiking trails.

The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.

Comment noted.

30 Solano Workshop

Supports creating a bike/ped path.

The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.

Comment noted.
Comment noted. This is a planning level document. More specific designs shall be conducted in future project development phases.

Comment noted. Exhibit 5 is intended to show the general locations of the weak links.

The corridor plan identified levee elevation needs under different 2050 flooding scenarios. Interim levee heights and specific improvements will be determined in later project phases.

The corridor plan identified levee elevation needs under different 2050 flooding scenarios. Interim levee heights and specific improvements will be determined in later project phases.

Page 24 - Include language that some levees also need to be rebuilt due to age and lack of engineered design. Simply raising the levees may not be enough. Segment B addresses the Bay Trail. Why is there no mention in Segment A? Please include an analysis of operational issues at the SR 101 interchange due to the change in westbound traffic volumes.

The intent of the document was to identify near and long term improvements. Will revise narrative as appropriate: page 7, change "address" to "reduce the occurrence of." The improvements at Novato Creek included raising the elevation of about 3000 feet of roadway by two feet in both directions using lightweight material, installing 1400 feet of sheet piles 20 feet deep along the eastbound shoulder, and replacing and extending three large, cross-highway culverts. The repaired roadway elevation averages about 7.47 feet (MAD/B) between its lowest and highest points.

Comment noted. Exhibit 5 is intended to show the general locations of the weak links.
### Appendix D - Response to Comments

<table>
<thead>
<tr>
<th>ID</th>
<th>Comment Origin</th>
<th>Comment</th>
<th>Response</th>
</tr>
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<tbody>
<tr>
<td>62</td>
<td>DAA Public</td>
<td>SR 37 – Baylands Group</td>
<td>A thorough examination of alternatives, including an inland highway and a North Bay bridge, is needed. Since the Corridor Improvement Plan is intended to feed into the California Environmental Quality Act (CEQA) process, it is important not to rule out alternatives that would avoid impacts to baylands habitats at this stage. Redesign of the highway in its current alignment should be selected as the preferred alternative only if it is determined, through CEQA analysis, to be the least environmentally damaging option. See Response to comment #61. In addition, the corridor plan is not intended to preclude other alternatives from being considered during later phases of the project development.</td>
</tr>
<tr>
<td>63</td>
<td>DAA Public</td>
<td>SR 37 – Baylands Group</td>
<td>In developing the alternative of reconstructing SR 37 along its current alignment, improved ecological connectivity should be a central objective. The primary means of achieving this objective is to &quot;Divert Elevation 37 and modify or realign rail lines and other infrastructure to allow the full passage of water, sediment and wildlife.&quot; This recommendation is found in The Baylands and Climate Change: What We Can Do, the 2015 update to the 1999 Baylands Ecosystem Habitat Goals report. The 2015 Science Update represents the consensus of over 100 scientists representing a cross section of expertise and experience gained through studying and working in the San Francisco Bay. Historical ecology should be the starting point for understanding the San Pablo Baylands and the need for improved connectivity. To support conservation and restoration of the Baylands, SR 37 corridor improvement should include consideration of: a. Historical ecology: b. Changes that have occurred since the land was dilated and drained for agriculture, including subsidence; c. Remaining historic habitats and other valuable existing habitats; d. Habitat conservation and restoration projects that have been completed or are ongoing or planned; e. The impacts of projected sea level rise on wetlands, including the need for marsh migration; and f. The needs of specific wildlife populations. The Baylands and Climate Change: What We Can Do, the 2015 update to the 1999 Baylands Ecosystem Habitat Goals report is an important reference document for the design alternative assessment work for SR 37. The technical input and advice on ecological connectivity from the scientists that are participating in the environmental working group, which was established with the help of representatives from the SR 37 Baylands Group, will also inform the various design considerations. Improving ecological connectivity is a central theme. This stakeholder process is considering and evaluating all of the factors raised by this comment (historical ecology, land use changes, existing habitat, restoration plans, effect of SLR, and wildlife needs), and identifying through collaboration with project engineers, how those factors influence the design process for a more resilient SR 37. With the support of the environmental stakeholders, these factors have already influenced the design and will continue to do in subsequent phases of the project.</td>
</tr>
<tr>
<td>64</td>
<td>DAA Public</td>
<td>SR 37 – Baylands Group</td>
<td>Direct impacts to habitats and wildlife, including endangered species, must be avoided or minimized. Any mitigation should be accomplished by supporting wetlands restoration in the San Pablo Baylands that is compatible with existing habitat goals for the area, not through offsite mitigation. An evaluation of the direct and indirect environmental impacts of improvement(s) to SR 37, including identification of mitigations when needed, will be conducted during an SR 37 project’s environmental phase, and specific consideration of mitigation supporting restoration of San Pablo Baylands (rather than off-site mitigation) would be most appropriate during the environmental review. Through the environmental working group process, the project team has already identified a number of near-term and long-term ecological enhancements or mitigation projects that could be implemented within San Pablo Bay and more specifically along the SR 37 corridor. Near-term operational improvements are intended to address and rectify an existing traffic operations, traffic safety, or short-term flooding due to seasonal heavy storms and be implemented within a short-term period, ideally within five years of occurrence. Minimizing impacts to wetlands and the Bay is being considered as part of the near-term solutions design to alleviate corridor congestion. An environmental review of such operational improvements will be conducted, and the design of such improvements would aim to not preclude future design alternatives. Operational improvements such as bus service, park and ride lots, carpool/vanpool, and related demand management strategies would be pursued when possible to increase travel throughput within the corridor.</td>
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<tr>
<td>65</td>
<td>DAA Public</td>
<td>SR 37 – Baylands Group</td>
<td>Near-term solutions should protect wetland resources and maintain restoration options to the maximum extent possible. They should be designed to avoid filling wetlands and the Bay and avoid placing infrastructure, such as sea walls, that would be barriers to tidal exchange. Near-term solutions that do not involve construction of new roadway elements (such as express bus service, park and ride lots and organized carpools and vanpools) are encouraged. See Responses to Question #63, #65. In addition, a goal of the environmental working group is to better understand what the long-term vision for the corridor is in terms of future land use and restoration activities so that the highway itself does not preclude any future environmental opportunities that may arise and that the highway in fact, facilitates those opportunities to a greater extent than exists today.</td>
</tr>
<tr>
<td>66</td>
<td>DAA Public</td>
<td>SR 37 – Baylands Group</td>
<td>Near-term solutions should avoid fencing design options. Near-term solutions should not foster an acceptance of the status quo or a premature commitment to incremental improvements rather than open-minded consideration of a design that is significantly different from the current one. Pursuing structural near-term improvements provided on Page 28 could narrow the full range of design options and could result in foresight of options for tidal wetland restoration and negatively impact the connectivity discussed above. See Responses to Question #63, #66. In addition, a goal of the environmental working group is to better understand what the long-term vision for the corridor is in terms of future land use and restoration activities so that the highway itself does not preclude any future environmental opportunities that may arise and that the highway indeed, facilitates those opportunities to a greater extent than exists today.</td>
</tr>
<tr>
<td>67</td>
<td>DAA Public</td>
<td>SR 37 – Baylands Group</td>
<td>Agencies leading the corridor improvement process should avoid piecemealing under CEQA. Given the limited utility of addressing current and future flood risk on one part of the highway without the others, pursuing road segment improvements as separate projects with their own environmental documents, rather than under a programmed EIR for the whole corridor, could result in piecemealing under CEQA. CEQA does not allow piecemealing because it can result in underestimating significant impacts and can hinder development of a comprehensive solution. SR 37 is a 20-plus mile linear transportation corridor with multiple segments that span multiple jurisdictions and features differing levels of roadway improvements. These segments, to varying degrees, feature flooding due to seasonal heavy storms, experience high traffic congestion, and exhibit vulnerability to future sea level rise. MTC, Caltrans and the four North Bay congestion management agencies (CMAs) have identified a pressing regional need to separately evaluate Segment B’s 2-lane segment of SR 37 from SR 121 at Sears Point to Mare Island interchange in Vallejo because the combination of all three issues – flooding, congestion and sea level vulnerability – are most acute within that segment. Because the other segments of SR 37 feature four lanes, they do not experience the transportation capacity constraints and congestion seen in Segment B. Any proposed improvements to be implemented within Segment B would have independent utility and would not necessarily trigger any need to improve the other segments. Notably, opportunities to evaluate Segment A from US 101 to SR 121 and Segment C from the Mare Island interchange to I-80 are not foreclosed with the current design alternatives assessment efforts undertaken for Segment B. In fact, Segment A and Segment C will also be evaluated separately by Sonoma and Marin CMAs and the Solano CMA respectively. The timing for the implementation of improvements will vary across the segments, given the different scopes, budgets, schedules, available funding and approval processes (to name a few) of improvements identified for each segment. That said, any project to implement improvements to Segment B will need to evaluate all impacts that may result from that project, as well as any cumulative impacts related to other potential projects. However, the fact that a project to improve Segment B may have impacts that are similar to future potential projects to modify other segments does not mean that separately evaluating the improvements to Segment B would constitute piecemealing, as that term is used with regard to the California Environmental Quality Act. Those future projects may not be implemented for some time and will likely be undertaken by different lead agencies.</td>
</tr>
<tr>
<td>68</td>
<td>DAA Public</td>
<td>SR 37 – Baylands Group</td>
<td>Project alternatives developed in the Design Alternative Assessment (DAA) for the segment between SR 121 and Mare Island should be evaluated based on their ability to achieve the following goals: a. As in the corridor-level analysis, connectivity that is restricted by the current form of the highway should be restored where it is needed, based on consideration of the factors above (historical ecology, existing habitat, current and planned restoration projects, sea level rise projections and the need for marsh migration, needs of particular wildlife populations, etc.). Connectivity includes hydrologic connectivity needed to support wetland processes, such as sediment transport to enable marshes to keep up with sea level rise, as well as connectivity needed by fish, wildlife and plant communities. b. As in the corridor-level analysis, direct impacts to habitats and wildlife, including endangered species, must be avoided or minimized. Again, any mitigation should be accomplished by supporting wetlands restoration in the San Pablo Baylands that is compatible with existing habitat goals for the area, not through offsite mitigation. See Responses to Question #65 and #66. As part of project environmental working group process, the factors described (historical ecology, existing habitat, current and planned restoration projects, sea level rise projections and the need for marsh migration, needs of particular wildlife populations), along with potential direct impacts to special status and other wildlife species, are all being considered.</td>
</tr>
</tbody>
</table>
Comment noted. Nature-based solutions will be considered when appropriate in the improvement design development process.

The preferred mitigation in the CEQA is avoidance. In compliance with that guidance, MTC should first consider alternatives that would avoid adverse ecosystem impacts. Only after avoidance is determined to be infeasible should alternatives that would minimize and/or mitigate the remaining level of impact be considered.

The Bay Trail connection along Highway 37 is one of these critical trail connections for the Ridge Trail, Delta Trail and Vine Trail. The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude incorporating the working draft version of Baylands Group’s Vision Statement and Guiding Principles as part of the Goals and Objectives section of the corridor plan (dated Aug. 16, 2017).

Comment noted. This technical information will be incorporated into the corridor plan as suggested.

Comment noted. Nature-based solutions will be considered when appropriate in the improvement design development process.

Comment noted. Reducing impacts to existing wetlands along Segment B is being incorporated into the design process. The design process also includes identifying opportunities to enhance, restore, and reconnect existing wetlands along Segment B.

The corridor plan was prepared using the best available data, tools and models available to the preparers during the development of the plan, and the high-level assessment made based on available resources is appropriate level of detail for the purposes of this plan. Future phases of project design will accommodate the best available science at that time and would likely include an evaluation of risks and costs as suggested by the commenter.

The long-term highway elevation is currently proposed to be approximately 20 ft NAVD88. This elevation is approximately 10 ft above the existing 1% annual chance tide level for north San Pablo Bay. The proposed highway facility (either embankment or structure) would accommodate the highest water levels anticipated during a 100-year coastal storm event coupled with 86 inches of SLR and provide additional freeboard of 1 to 2 ft. This means that the highway would not experience flooding during a 100-year storm event until approximately 7 ft of SLR occurs at which time minor wave overtopping onto the roadway could occur. Significant inundation (and presumably closure) of the highway would not occur until 10 feet of SLR occurred coupled with a 100-year coastal storm event. As an additional point of reference, it would require approximately 12 ft of SLR before a regularly occurring 100-year storm event could occur. Significant inundation (and presumably closure) of the highway is a scenario with an extremely low likelihood of occurrence. The new guidance provides asset managers with the information they need to perform risk-based evaluations and evaluate the design (and cost) trade-offs of different levels of SLR. These evaluations may or may not lead to an asset manager to select the most precautionary SLR projection and that level of assessment (of risks and costs) has not yet been completed.

See Response to #64. Please also note that offsite mitigation is included as a possible (not necessarily recommended) means for no-net loss mitigation. In addition, the project team is working to incorporate integrating wetland enhancement, reconnection, and restoration as part of the design process and agrees that wetland restoration in the SR 37 corridor is a preferred approach.

The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.

Typo will be corrected as suggested.

Incorporate the working draft version of Baylands Group’s Vision Statement and Guiding Principles as part of the Goals and Objectives section of the corridor plan (dated Aug. 16, 2017).

The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.

5
Any long term solutions will integrate multi-modalism. Bicycle and/or pedestrian facilities will be integrated where feasible in future project phases.

The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.

### SR 37 Corridor Plan

**Appendix D - Response to Comments**

<table>
<thead>
<tr>
<th>ID</th>
<th>Comment Origin</th>
<th>Name</th>
<th>Comment</th>
<th>Response</th>
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</thead>
<tbody>
<tr>
<td>79</td>
<td>DAA Public Comment</td>
<td>San Francisco Bay Trail Project</td>
<td>Page 35 of the current Draft Highway 37 Corridor Improvement Plan portion of the Design-Alternatives Analysis (DAA) states: “There are various options to constructing a raised segment B that accommodate multi-modal transportation operations and SLR resiliency while minimizing environmental impacts and construction costs. An option of providing a 13’ barrier separated Class IV bicycle facility on the roadway connecting to the Class I bicycle facility on the Bay Trail.” It is unclear what “Class I bicycle facility on the Bay Trail” is being referenced here, but it is important to note that of the examples that follow on pages 25 and 36, only two of the five propose a barrier, three propose a rumble strip as separation from high-speed traffic, and not a single alternative proposes to accommodate pedestrians.</td>
<td>The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.</td>
</tr>
<tr>
<td>80</td>
<td>DAA Public Comment</td>
<td>San Francisco Bay Trail</td>
<td>The importance of including the most robust version of bicycle and pedestrian facilities in the planning phases cannot be overstated. Some have noted over the past few years of discussion that the Bay Trail could be placed on the levees that may remain in place below an elevated structure, should that alternative move forward. While such an approach could provide value for a time, the underlying, fundamental reason for tackling the monumental Highway 37 challenge is that the current levees and roadways are being overtaken by sea level rise.</td>
<td>The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.</td>
</tr>
<tr>
<td>81</td>
<td>DAA Public Comment</td>
<td>San Francisco Bay Trail</td>
<td>The importance of including the most robust version of bicycle and pedestrian facilities in the planning phases cannot be overstated. Some have noted over the past few years of discussion that the Bay Trail could be placed on the levees that may remain in place below an elevated structure, should that alternative move forward. While such an approach could provide value for a time, the underlying, fundamental reason for tackling the monumental Highway 37 challenge is that the current levees and roadways are being overtaken by sea level rise.</td>
<td>The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.</td>
</tr>
<tr>
<td>82</td>
<td>DAA Public Comment</td>
<td>The Marin, Sonoma and Napa County Bicycle Coalitions</td>
<td>Provide a physically separated, continuous multi-use pathway that accommodates people travelling by foot and in bicycle. In order for the corridor’s multi-use pathway to meet its potential as a world-class facility, we urge the agencies to: 1) expand access to include those traveling by foot and 2) design it in a manner that is safe and appealing. On the latter, it’s crucial that the pathway is physically separated and protected from vehicular traffic. The use of rumble strips as a buffer between people bicycling and heavy traffic travelling 55+ MPH is unacceptable.</td>
<td>Any long term solutions will integrate multi-modalism. Bicycle and/or pedestrian facilities will be integrated where feasible in future project phases.</td>
</tr>
<tr>
<td>83</td>
<td>DAA Public Comment</td>
<td>The Marin, Sonoma and Napa County Bicycle Coalitions</td>
<td>The multi-use pathway described above should be included as a baseline element of the project. This multi-use pathway should be planned, designed, permitted, funded, and built in lockstep with the rest of the project.</td>
<td>Any long term solutions will integrate multi-modalism. Bicycle and/or pedestrian facilities will be integrated where feasible in future project phases.</td>
</tr>
<tr>
<td>84</td>
<td>DAA Public Comment</td>
<td>The Marin, Sonoma and Napa County Bicycle Coalitions</td>
<td>The multi-use pathway must connect seamlessly with other regional and local bicycle and pedestrian networks. As noted above, a multi-use pathway along the Highway 37 corridor has the potential to connect to a number of existing and planned pathways. These connections should be prioritized as the design process advances.</td>
<td>Any long term solutions will integrate multi-modalism. Bicycle and/or pedestrian facilities will be integrated where feasible in future project phases.</td>
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<tr>
<td>85</td>
<td>DAA Public Comment</td>
<td>Sonoma County Transportation and Land Use Coalition</td>
<td>Page 3, line 6 “… and critical habitat would be lost.” It is unclear what “Class I bicycle facility on the Bay Trail” is being referenced here, but it is important to note that of the examples that follow on pages 25 and 36, only two of the five propose a barrier, three propose a rumble strip as separation from high-speed traffic, and not a single alternative proposes to accommodate pedestrians.</td>
<td>Test will be revised to read “…critical habitat could be altered.”</td>
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<td>86</td>
<td>DAA Public Comment</td>
<td>Sonoma County Transportation and Land Use Coalition</td>
<td>Pages 15-17, Rail Alternative. Review to recommend further study. The “Rail Alternative” is described as a potential replacement for SR-37, when in fact it would supplement the roadway, particularly if population along the I-80 corridor continues to grow. To the extent that rail service could provide an option for people who commute from the City of Sonoma and the I-80 corridor to the US-101 corridor, it would reduce traffic on SR-37. These factors merit ongoing evaluation, and should not be dismissed. The estimated costs of various approaches to establishment of passenger rail service should be considered in considerably greater detail.</td>
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<tr>
<td>87</td>
<td>DAA Public Comment</td>
<td>Sonoma County Transportation and Land Use Coalition</td>
<td>Page 17, Ferry Alternative. Review to recommend further study of the costs, benefits, and implementation options for various ferry alternatives that would reduce dependence on the roadway. Knowledge of these factors provides a basis for determining relative value of widening the 2-lane section of highway.</td>
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</tr>
<tr>
<td>88</td>
<td>DAA Public Comment</td>
<td>Sonoma County Transportation and Land Use Coalition</td>
<td>Page 17, Maintain Existing Roadway. Review to call for improvement of the existing roadway in the next two or three years. In addition to the suggested lane modifications, features such as diamond lanes, lane-metering, and queue-jumping options should be evaluated to encourage use of carpools, vanpools, and to enable establishment of bus routes through the corridor.</td>
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<tr>
<td>89</td>
<td>DAA Public Comment</td>
<td>Sonoma County Transportation and Land Use Coalition</td>
<td>Page 19, Raised Roadway. Review to describe the current state of knowledge about the depth of bedrock along SR-37. Feasibility of the various options depends greatly on foundation conditions and on forecasts of mud-compaction beneath berm. It may not be possible to proceed much further with planning until more geological information is available.</td>
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<tr>
<td>90</td>
<td>DAA Public Comment</td>
<td>Sonoma County Transportation and Land Use Coalition</td>
<td>Page 20, Environmental Mitigations. Review to address the potential noise, air pollution, and greenhouse gas impacts of an elevated and widened roadway. These will be addressed in the CEQA/NEPA process when a project is selected and initiated.</td>
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<tr>
<td>91</td>
<td>DAA Public Comment</td>
<td>Sonoma County Transportation and Land Use Coalition</td>
<td>Page 22, Exhibit 20: Study Corridor Segments. Display all of the railroad track locations, including the eastern segment from the bridge over the Napa River to Napa Junction. See Exhibit 15 for this information.</td>
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<tr>
<td>92</td>
<td>DAA Public Comment</td>
<td>Sonoma County Transportation and Land Use Coalition</td>
<td>Page 22, Lane-Drop Merge at SR 121 Intersection. Add a description of queue-jumping options, diamond lane and lane-metering opportunities to encourage car-pools, van-pools, and to make bus service viable, as described above. Request for queue-jumping options will be passed on to Caltrans and evaluated as projects are identified and advanced.</td>
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<tr>
<td>93</td>
<td>DAA Public Comment</td>
<td>Sonoma County Transportation and Land Use Coalition</td>
<td>Page 23, Paragraph 3: “Improve Merge and Lane Drop at Mare Island WB On-Ramp.” Add a description of diamond lane and lane-metering opportunities to encourage car-pools, van-pools, and to make bus service viable, as described above. Same as above.</td>
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</tr>
<tr>
<td>94</td>
<td>DAA Public Comment</td>
<td>Sonoma County Transportation and Land Use Coalition</td>
<td>Pages 23-34, Express Bus Transit Service. Review to include other potential land uses and improvements. Rather than calling for a separate study of ways to reduce reliance on single-occupant vehicles, make this a significant part of the Corridor Plan.</td>
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</tr>
<tr>
<td>95</td>
<td>DAA Public Comment</td>
<td>Sonoma County Regional Parks</td>
<td>As stated above, the Bay Trail currently ends approximately 1,000 feet south of SR-37, and the Draft Corridor Improvement Plan should address the connection to the current endpoint of the trail. Study will be conducted as part of TDM options.</td>
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</tr>
<tr>
<td>96</td>
<td>DAA Public Comment</td>
<td>Sonoma County Regional Parks</td>
<td>MTC, the north bay DMAs and Caltrans are working with the environmental community, including Bay Trail, to develop design options integrating transportation, ecology, and sea level rise adaptation.</td>
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<tr>
<td>97</td>
<td>DAA Public Comment</td>
<td>Sonoma County Regional Parks</td>
<td>The &quot;Potential Improvements&quot; on Exhibit 16 (page 7) shows a proposal to increase the length of the eastbound right lane. The increased lane length would require widening of SR-37 and could reduce the amount of land available to develop a proposed trailhead parking lot for the Bay Trail. Regional Parks is evaluating a trailhead parking lot at the southwest intersection of SR-37 and railroad tracks. Comment noted.</td>
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</tr>
<tr>
<td>98</td>
<td>DAA Public Comment</td>
<td>Sonoma County Regional Parks</td>
<td>Many of the concepts (pages 25-26) reduce use of a Class IV bikeway along the reconstructed SR37. Class IV bikeway is intended for the exclusive use by bicyclists and no pedestrians. These options would require construction of a separate exclusive facility for pedestrian use that is not currently indicated. Some of the options being considered in the Bay Trail: Sears Point Connector Feasibility Study, such as an elevated boardwalk or floating boardwalk crossing of Tolay Lagoon may be compatible with SR37 vehicle options and would provide a separate pedestrian and bicycle facility. We recommend at a minimum a Class I bicycle path with a physical barrier separating vehicle traffic on the south side of the roadway facing San Pablo Bay. This will allow trail users to enjoy and experience the views of San Pablo Bay and beyond. The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases. Comment noted.</td>
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</table>
### Appendix D - Response to Comments

<table>
<thead>
<tr>
<th>ID</th>
<th>Comment Origin</th>
<th>Name</th>
<th>Issue</th>
<th>Position</th>
<th>Response</th>
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</thead>
<tbody>
<tr>
<td>101</td>
<td>DAA Public</td>
<td>Sonoma County Regional Parks</td>
<td>The existing and planned segments of the Bay Trail will be submerged due to sea level rise and will be inaccessible to pedestrians and bicyclists. This, along with any proposed mid-to-long term improvements to SR37 such as raised roadway or elevated causeway must include bicycle and pedestrian access along the entire length of SR37 as required by Caltrans Deputy Director 64. The Bay Trail is a regional recreational trail but also serves as a non-motorized transportation route connecting all four counties: Marin, Sonoma, Napa, and Solano.</td>
<td>The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.</td>
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<tr>
<td>102</td>
<td>DAA Public</td>
<td>Sonoma County Regional Parks</td>
<td>Tables 4 and 5 (pages 29 and 30) should address Active Transportation components of the project, including completion of the Bay Trail.</td>
<td>The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.</td>
<td></td>
</tr>
<tr>
<td>103</td>
<td>DAA Public</td>
<td>Sonoma County Regional Parks</td>
<td>An elevated/lower bus reef fill option for the Bay Trail is also being considered along SR37, and could possibly be accommodated in several of the SR37 options. This may provide some sea level rise protection.</td>
<td>The alternative included in the document are preliminary and include possible options for accommodating bicycles with roadway widening. They are not intended to preclude other alternatives that may be explored during later project development phases.</td>
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</tr>
<tr>
<td>104</td>
<td>DAA Public</td>
<td>Sonoma County Regional Parks</td>
<td>The area immediately east of Tolyay Lagoon is the Tulips Island fen which is operated by Vallejo Flood Control and Sanitation District. This area is protected from tidal action by levees maintained by them. A sea wall and rock slope protection of the road embankment toe as shown on the preliminary sections may not be needed in this area.</td>
<td>Noted. This is a planning level document, example features were included in the corridor plan, more specific designs shall be conducted in future project development phases.</td>
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<tr>
<td>105</td>
<td>DAA Public</td>
<td>Sonoma County Regional Parks</td>
<td>There could be several miles of SR37 resilience if the bus reef fill option were constructed together with the levee system maintained by Vallejo Flood Control and Sanitation District.</td>
<td>Noted. This is a planning level document, example features were included in the corridor plan, more specific designs shall be conducted in future project development phases.</td>
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</tr>
<tr>
<td>106</td>
<td>DAA Public</td>
<td>Sonoma County Regional Parks</td>
<td>A priority of the US Fish and Wildlife Service San Pablo Bay Wildlife Refuge study is the alignment of the current Highway 37-Tolay Creek culvert, to secure a better hydraulic connection between upper Tolay Creek and Tolyay Lagoon. The Final Corridor Improvement Plan should include this discussion.</td>
<td>A goal of the project is to integrate not mitigate transportation, ecosystem and sea level rise adaptation. A preferred alternative project would incorporate the wetlands. Currently, MTC, four CMA and Caltrans are working with environmental stakeholders to determine their priorities for a successful project. As stated in the Plan, the implementation of RAMP has been identified as a potential conservation approach.</td>
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<tr>
<td>107</td>
<td>DAA Public</td>
<td>Sonoma County Regional Parks</td>
<td>Pedestrian/bicyclist on-off ramps to and from the Class I bicycle path (serving as the Bay Trail) should be incorporated into the SR37 improvements. The on-off ramps will enable pedestrians and bicyclists to access existing trailheads, vista points, and future park and ride lots within the SR37 corridor. The future park and ride lots can also serve as trailheads. The Carquinez Bridge Bicycle and Pedestrian Path project is an example of where public access to a vista point and parking lot was provided.</td>
<td>As stated in the Corridor Plan, a net-zero wetland loss approach and large-scale on-site restoration should be prioritized throughout the DAA process. A goal of the project is to integrate not mitigate transportation, ecosystem and sea level rise adaptation. A preferred alternative project would incorporate the wetlands. Currently, MTC, four CMA and Caltrans are working with environmental stakeholders to determine their priorities for a successful project. As stated in the Plan, the implementation of RAMP has been identified as a potential conservation approach.</td>
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<tr>
<td>108</td>
<td>DAA Public</td>
<td>Greenbelt Alliance</td>
<td>Achieving a self-mitigating project should be the ultimate goal, as suggested by Steven Moore of the California State Water Resources Control Board at a recent panel discussion hosted by the Bay Area Resilient by Design Challenge.</td>
<td>As stated in the Corridor Plan, The creation and implementation of a Regional Advanced Mitigation Plan (RAMP) is one potential approach. We strongly support examining how participation in a RAMP program could foster robust, coordinated conservation activities along the SR 37 corridor.</td>
<td>Comment noted.</td>
</tr>
<tr>
<td>109</td>
<td>DAA Public</td>
<td>Greenbelt Alliance</td>
<td>The potential for new transportation investments in the SR 37 corridor to influence land use patterns within the corridor and across the North Bay must be considered and fully analyzed in the Corridor Plan and DAA. While much of the land along SR 37 between US 101 and Interstate 80 is protected wetlands and open space by public and private entities, there are several privately owned undeveloped areas that could be greater risk of sprawl depending on how the corridor changes, such as Sears Point Raceway and Port Sonoma Marina. These risks could extend into other areas as well if not carefully addressed. These potential impacts should be studied and addressed to ensure that the envisioned improvements to the area's climate resiliency and mobility patterns come to fruition.</td>
<td>As stated in the Corridor Plan, the implementation of RAMP has been identified as a potential conservation approach.</td>
<td>Induced growth impacts resulting from the project will be studied as part of the environmental process.</td>
</tr>
<tr>
<td>110</td>
<td>DAA Public</td>
<td>Greenbelt Alliance</td>
<td>Greenbelt Alliance urges a comprehensive analysis of public transit options and alternatives to single occupant automobile travel along the corridor as part of the Corridor Plan and DAA. The analysis should include a variety of modes including rail, ferry, express buses, car sharing, car pooling and emerging on-demand transportation models. Now that the SMART line is running, it is more timely than ever to consider improved east-west transit solutions. Trails that provide full accessibility for biking and walking should be an integral part of the SR 37 Corridor Plan. Given that the wetlands are an important part of the Pacific Flyway, the corridor should provide trail connectivity, public access and interpretive stations. Full funding for these components need to be included in the project budget.</td>
<td>The CMAs are actively participating in the North Bay transit operators group that meets quarterly, further, certain transit agencies such as NFTA have studied future east/west connections that coordinate with SMART. The CMAs are in discussions to fund an origin/destination study to look at home and work origins/destinations for travelers on the corridor to see if transit would be feasible. SMART is currently studying ferry services from Vallejo to Marin; the CMAs are also in support of SMART studying an east/west connection along the corridor. SMART is seeking funding to conduct an east/west study called the NOVATO - SOLANO HUB see pages 59-61 in the presentation at: <a href="http://scta.ca.gov/wp-content/uploads/2017/11/State-Rail-Plan_11.01.2017.pdf">http://scta.ca.gov/wp-content/uploads/2017/11/State-Rail-Plan_11.01.2017.pdf</a> Although SMART was not successful in 2017 there are more funding opportunities in 2018.</td>
<td>The preferred project alternative would not prohibit public access to public lands or trails such as the Bay Trail. The preferred project alternative would also accommodate bicyclist along the corridor.</td>
</tr>
<tr>
<td>111</td>
<td>DAA Public</td>
<td>Greenbelt Alliance</td>
<td>Greenbelt Alliance urges a comprehensive analysis of the greenhouse gas emissions that will be generated by the SR 37 transportation and sea level rise solutions. In particular, the full scope of Vehicle Miles Traveled with various scenarios needs to be considered. Ultimately, any increases in GHGs and VMTs should be avoided or mitigated to meet state and local greenhouse gas emission reduction mandates and objectives.</td>
<td>With the passage of SB 743 any CEQA analysis on the project would have to evaluate VMT.</td>
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</table>
The Corridor Plan and DAA must consider methods to equitably and sustainably address the social and economic impacts on low-income families that currently use SR 37, particularly if tolls are instituted. The options and costs for addressing this issue needs to be included in the financial analysis and should not be omitted from the Corridor Plan.

The DAA completed a financial analysis of corridor funding options in November 2017. The preferred funding strategy is yet to be determined. The preferred funding strategy will address the social and economic impacts to low-income users.

We are concerned that the plan neglects the future mobility in the corridor that will be provided by train service, while focusing on the very slight and temporary improvement offered by an added traffic lane in the B Segment of the highway. Caltrans has been expanding roadway capacities for 75 years; and the verdict is in: we can't pave our way out of congestion. Added traffic lanes will attract more traffic, while moving us away from the important goal of reducing vehicle miles traveled.

We urge that the Plan incorporate steps to encourage car-pooling, van-pools, and public transportation that will provide better options. Comment noted. The corridor plan had identified considerations for HOV/managed lane options, and bus transit services.

9

9
A near-term addition to the corridor would be a desirable express bus service between transit hubs. The Bay Area transportation agencies support bus service in the SR 37 corridor.

As stated earlier, it is far too early to commit to a long-range plan, when less costly and less impactful alternatives have not been adequately explored. The next steps proposed on page 11 are inappropriate, for the reasons discussed above.

The Bay Area transportation agencies support multimodal transportation solutions. As stated in the corridor plan, rail and ferry options must be considered but on their own they would not accommodate travel demand for SR 37. The transportation agencies will continue to coordinate with SMART, WETA and others on providing a wide range of transportation services that support and complement SR 37. It is worth noting that SMART continues to seek funding in 2018 to conduct an easterly study called the NOVATO - SOLANO HUB, see pages 59-61 in the presentation at: http://scta.ca.gov/wp-content/uploads/2017/11/State-Rail-Plan_11.01.2017.pdf

The corridor plan is not intended to preclude other alternatives from being considered and analyzed as part of the project development planning/ environmental phases.

The Bay Area is acutely aware that the regional jobs and housing imbalance (affordable housing in particular) is a regional issue that must be addressed, and efforts such as the long-range planning effort through Plan Bay Area 2040 and CASA (the Committee to House the Bay Area) initiative that brings leaders across the region to focus on housing production are indeed directly addressing the jobs/housing imbalance. While we agree about the need to address the jobs/housing imbalance, we disagree that the transportation and traffic congestion issues in the corridor should not be addressed.